

# PREPARATION AND DETERMINATION ON PLAN OF VILLAGE MEDIUM TERM DEVELOPMENT AND WORK PLAN OF VILLAGE GOVERNMENT

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Abstract— Village development plan is a guide or model potential exploration and development ideas that focused on the participation of the village community in the overall development process. The concept of participation is in line with the value of "cooperation" which has become part of the confidence and trust of this nation for centuries. The enactment of Law No. 6 of 2014 about the village, further confirms that the preparation of the Plan of Village Medium Term Development (RPJMDesa) and Work Plan of Village Government (RKPDesa) interpreted as a public participation process from planning, implementation, and monitoring. Participatory village development planning is also interpreted as an attempt to develop a sense of ownership of development investments are implemented. Unfortunately only the implementation of the preparation and adoption of RPJMDesa and RKPDesa most are still "legally flawed and sociological defects". Preparation and adoption of RPJMDesa and RKPDesa begin the formation of the drafting team, data collection, assessment of the potential and problems, the alignment direction of policy planning regency, and RKPDesa RPJMDesa drafting, discussion of RKPDesa RPJMDesa, and determination of RPJMdesa and RKPDesa, has not been implemented as ordered by the village legislation.

# Keywords— Preparation, Determination, RPJMDesa, RKPDesaIntroduction

### I. INTRODUCTION

Law no. 6 of 2014 on the village provides insights and new strategies in village development in Indonesia. After a long period of stagnation due to errors of village development strategy which only puts village 1 development as the object. The enactment of Law No. 6 of 2014 on the village of change by making village and exponents that are inside a key player in driving change. While the village government is more geared to provide financial support and technical assistance for the development process in the village.

In 2015 was the first year of implementation of Law No. 6 of 2014 concerning the village. The presence of the Ministry of Rural, Rural Development and Transmigration has the mandate to run the concepts of Nawacita that declared by President Joko Widodo and Vice President Jusuf Kalla, in particular, the third Nawacita, namely "Building Indonesia on the outskirts with strengthening regional and rural". One agenda magnitude is guarding the implementation of Law No. 6 of 2014 about the village in a systematic, consistent and sustained by facilitation, supervision, and assistance to villages and rural areas.

One of the messages of Law No. 6 of 2014 on a village to village government is the preparation of the Plan of Village Medium Term Development (RPJMDesa) and the Annual Work Plan or Work Plan of Village Government (RKPDesa). the Plan of Village Medium Term Development is a plan of village development activities for a period of 6 (six) years and the Work Plan of Village Government as the elaboration of Village the Plan of Village Medium Term Development for the period of 1 (one) year.

The Plan of Village Medium Term Development and the Work Plan of Village Government is the basis for village development with the aim of improving the quality of life for the welfare of the villagers. The Plan of Village Medium Term Development conceived to be a framework to think systematically about the problems faced by villagers on the resource potential of the village, as well as the formulation of strategic action oriented to meet the common goal of increased prosperity and establishing guidelines village government that is democratic, fair, and transparent.

Village development and development of village areas aiming to improve the welfare of village communities and the quality of life and reduce poverty through the fulfillment of basic needs, the development of village infrastructure, development of local economic potential, as well as the use of natural resources and environmentally with sustainable manner. Village development covering the planning, implementation, and monitoring. Implementation of village development was prioritizing togetherness to brotherhood, and mutual cooperation in order to realize the mainstreaming of peace and justice.

In order for the Development Village can work well and produce, then it must be well-planned, timeless and accordance with the specific conditions of village communities and regions concerned. Besides that, the implementation of village development must involve the active participation of society, village, village institutions, agencies at the district level and district level agency/city and others. Furthermore, in the Government Regulation (PP) No. 47 of 2015 on the Amendment of the PP 43 of 2014 on Implementing Regulations of Law No. 6 of 2014 about the village, stated that the process of village development planning is based on an agreement in the Village Forums that began in July of the current budget year. Village development planning as a guide for the village government in drafting the Plan of Village Medium Term Development, the WorkPlan of Village Government (RKPDesa), and List of Proposed RKP Desa.

In arrange of RPJMDesa and RKPDesa, the Village Government are obliged to implement of village development planning with participatory. The meetings of village development planning must follow by the Village Consultative Body (BPD) and all elements of the villagers. The draft of RPJMDesa and RKPDesa must be discussed in village development planning. The draft of village Development Plan at least contains the description of vision and mission of the elected village heads and the policy direction of village development planning and pay attention to the direction of policy planning regency/city.

In line with the understanding and planning mechanisms of RPJMDesa and RKPDesa above, then there are some fundamental questions that can be used for reference in the process of development planning itself, among others: (1) Are the activities planned for development or services have been considering linkages with several documents another planning level or higher; (2) Are the activities planned for the construction or service has to consider integrate the needs of and the community/beneficiaries; (3) Anyone who and which institutions involved planning process for the construction and services; (4) Who and regions / areas which are affected directly or indirectly from a planned program; (5) any indicators are chosen and determined and what assumptions to explain the successful implementation of the program; and (6) How much money is needed and when the implementation is done and how many targets to be achieved in order to provide guidance for every individual in carrying out their duties in an autonomous unit or organization.

Only issues of RPJMDesa and RKPDesa as aids in monitoring and evaluating the implementation of village development and become one of the requirements disbursement Village Fund (DD), most villages have yet to develop appropriate mechanisms specified in the laws and regulations. Some of the cases mentioned, that 80% of RPJMDesa and RKPDesa made by several villages in a "copypaste", not on time, do not involve the community and have not even drafted. But strangely in some regencies/cities in East Java, the Village Fund (DD) has been disbursed although RPJMDesa and RKPDesa have not been formulated and established by the village government.

Therefore, the entire village and the community must understand the importance of RPJMDesa and RKPDesa as stipulated in the Regulation of the Minister of Home Affairs Regulation No. 114 of 2014 on Guidelines for Rural Development which includes explaining how procedures for the preparation and development of RPJMDesa then village government was expected to understand the function and purpose. The importance of RPJMDesa and RKPDesa document is as an aid in monitoring and evaluating the implementation of village development in order him not to deviate from the lines that have been established in village development planning itself.

Based on the background of the above problems, the problems can be formulated as follows: (1) How is the implementation of the preparation and adoption of RPJMDesa and RKPDesa in Village Government of Malang Regency; and (2) What factors are affecting the preparation and adoption of RPJMDesa and RKPDesa in Village Government of Malang Regency.

#### II. METHOD

Juridical legal research or empirical sociological research, including reviewing the provisions of applicable law and what happens in reality in society. Or in other words a study on the actual state or the real situation that occurs in people with a view to determine and find facts and data required, after the data is collected and then towards the identification of problems that ultimately solving.

This study aimed to obtain empirical evidence, explain, and analyze the implementation of the provisions of Law No. 6 of 2014 concerning the village in terms of juridical and sociological perspective. In a juridical perspective, view directions, hierarchy, synchrony, and harmony of preparation and adoption RPJMDesa and RKPDesa. Sociological perspective, see the application of the law in the preparation and adoption of the RPJMDesa and RKPDesa.

The type of this Law research is juridical sociological with explanative level to explain and prove the tendency of various variables studied, and also to outline the process of preparation and adoption of the RPJMDesa and RKPDesa and the factors that influence. The developed approach is the approach of legislation and conceptual approaches.

Research Location in the Arjowilangun in Kalipare subdistrict (Categories of a developed village), Kucur in Dau subdistrict (Categories of developing village) and Sumberejo in Poncokusumo subdistrict (Categories of less develop villages); (Government of Malang Regency and Parliament of Malang Regency).

Data types include primary data in the form of primary legal materials, namely the legislation governing village governance based on the hierarchy of legislation. Primary legal materials it is Constitution of 1945 before and after the change, laws, government regulations, regulation, Regulation of the Ministry of Interior, Regulation Ministry of Rural, Rural Development and Transmigration, Provincial Regulation, Regulation of Regency / City and Governor Regulation and Regulation Regents and Mayors, Secondary data, namely textbooks, law journals, the opinion of the scholars, case law, jurisprudence and politics. Data tertiary, namely instructions or explanations of the primary and secondary legal materials in the form of Indonesian general dictionary, legal dictionary, an encyclopedia of law, etc. Sources of data in this research are the Government of the Village, the Village, the Drafting Team and the RPJMDesa and RKPDesa, religious leaders, community leaders, academics, NGOs, etc.

Methods of collecting primary legal materials, secondary and tertiary conducted by: (1) Observing the

document; (2) Documentation to collect legal material legislation and regulation; (3) In-depth interviews conducted interviews are structured as a continuation of the observation method of data collection techniques be; (4) Focus Group Discussion (FGD), which is a joint discussion with the representatives of the various stakeholders; (5) Study of literature conventionally or electronically library at the Malang State University and Brawijaya University.

Legal materials in the form of legislation, documents, observations, interviews, and literature study, critically analyzed using qualitative analysis methods juridical. The analysis is the provisions of the legislation of the village and non-legal factors (sociological) within the framework of understanding the meaning of the substance of the current law by using the method of interpretation. Interpretation methods used include grammatical interpretation (by language), teleological (purpose of making the rule of law), and history. As a complement to the analysis, also used the principles of implementation or enforcement of the legislation, namely the principle of lex superior derogate legi inferiory, lex specialist legi genarali, lex posteriori derogat legi priori.

#### III. FINDING AND DISCUSSION

#### A. Implementation Preparation and Determination RPJMDesa and RKPDesa

Arjowilangun Village

TABLE I.

THE PROCES OF PREPARATION AND DETERMINATION RPJMDESA AND RKPDESA ARJOWINANGUN VILLAGE

No.	Event and Documents	Implemented/ Available of Documents	Not Implemented / No Documents	Information
1.	Draft Regulation on RPJM Desa		V	
2.	Village regulation on RPJMDesa	V		Village Regulations in 2013
3.	Draft Regulation on RKPDesa	V		0 0
4.	Village regulation on RKPDesa	V		
5.	Establishment of the Drafting Team RPJMDesa and RKPDesa	V		There is no RKPDesa team
6.	Data plan of programs and development activities that will be implemented in the Village		V	
7.	Documenting the potential and problems in the village		V	
8.	Document recapitulation of village idea		V	
9.	Reports sassessment on Village state		V	
10.	Village Deliberation to determention of RPJM Desa		V	
11.	Plan of RPJM Desa		V	
12.	Musrenbang Desa for making of RPJM Desa		V	
13.	Village Deliberation to determention of RKP Desa		V	
14.	Ceilings Documents of village indicative		V	
15.	Plan of RKP Desa		V	
16.	Technical Proposal and completeness		V	
17.	Verification of technical proposals		V	
18.	proposed list of RKP Desa		V	
19.	The official report on the results of the drafting of the RKP Desa		V	
20.	The official report on the plan of RKP Desa through Musrenbang Desa		V	

The process of preparation and adoption of RPJMDesa and RKPDesa in the Arjowilangun village of the Kalipare subDistrict can be described as follows table I.

The drafting of village regulations on RPJMDesa that should be set by the Village Chief and Village Consultative Body (BPD) in the work plan of village government and community organizations, indigenous organizations and other rural institutions, the process is not carried out. Community participation in providing inputs to the Village Government and or BPD to plan to draft Village Regulations, also not implemented and their is no document about draft regulations of the village.

Village regulations concerning RPJMDesa carried out and there are no documents about village regulation for RPJMDesa, but village regulation in 2013 which refers to the Law No. 32 of 2004 on Regional Government. The process of preparation and adoption of village regulation start the planning, preparation, formulation, discussion, approval, promulgation, dissemination, evaluation and clarification was not carried out as instructed in the Law No. 6 of 2014 on the village and the Regulation of the Minister of Interior of the Republic of Indonesia No. 111 about Technical Guidelines on the Regulation In the village. Being the preparation and adoption of Village Regulations on RKPDesa not implemented (no document). RPJMDesa Drafting Team has been formed by the village chief, but no documents Decree (SK) on the Drafting Team of RPJMDesa. The drafting team of RPJMDesa had not to discussions vision and mission of the village chief who would become a reference in the whole process of preparing RPJMDesa. The drafting team of RPJMDesa also did the alignment direction of development for the district, reviewing the state of the village, is drafting RPJMDesa RPJMDesa and enhance the design. Furthermore, to the Drafting Team of RKPDesa is not formed and no documents about RKPDesa.

Data plan of programs and development activities Malang Regency which will go to the village in the area of governance, rural development, social development and empowerment of rural communities is not implemented by the editorial team of RPJMDesa. There is no document on development policy of Malang Regency, namely: Medium Term Malang Regency Development Plan, the Strategic Plan of SKPD, General Spatial Plan Malang, Detailed Spatial Plan Malang, and Rural Area Development Plan

The drafting team RPJMDesa does not conduct the assessment and collection of potential and problems of the village of natural resources, human resources, development resources, and socio-cultural resources. Data on natural resources, human resources in RPJMDesa. While the document that listing the natural resources, human resources list, a list of resources for development and socio-cultural resources, a list of ideas hamlet, the reports of the conduct of the state of the village, and village assessment report, they don't have the documents

Village forum (Musdes) should be initiated by the Village Consultative Body (BPD) to discuss and agree the report assessment results village conditions, the formulation of the policy of rural development which is derived from the vision and mission of the village chief, a plan of priority activities, in village governance, rural development, coaching civic and community empowerment, not implemented in Arjowilangun village. The village chief also no checks and referrals for improving the design of RPJMDesa. RPJMDesa draft document in the form of news and events Village forum (Musdes) to drafting RPJMDesa not exist in a manuscript of RPJMDesa.

The village chief did not conduct rural development planning (Musrenbangdesa) to discuss and agree on the draft of RPJMDesa. Musrenbangdesa which should be followed by the village government, BPD and community elements consist of: community leaders, educational leaders, traditional leaders, women's groups, and other groups, is practically not carried out in the Arjowilangun village. Furthermore, it also can not be found documents about news events of village development planning (Musrenbangdesa) and drafting RPJMDesa.

The village government did not conduct RKP preparation Village as a translation of Rural Development Plan in accordance with the information from the local government with regard to the indicative ceiling of the Village and the action plan of the Government, provincial governments, and local government districts. RKP Desa should have been prepared by village government in July of the current year and is set to rule the village by the end of September of the current year, but in practice does not run.

Village forums (Musdes) and and forum of village development planning (Musrenbangdesa) to discuss and agree on the draft of RKP desa then poured in the official report, practically it is not implemented. And should the process of village forums (Musdes) must be carried by the Village Government, Village Consultative Body, and the public.

Official report document of RKP Desa preparation through village forums (Musdes) and forum of village development plan (Musrenbangdesa), indicative ceilings of village, a program plan list like regency development activities into the village, technical activities proposal, budget planning and cost (RAB), a list proposal (DU) are no document.

Furthermore, the suitability of the substance RPJMDesa and RKPDesa of Arjowilangun village with the provisions of the legislation of village appears in the following table II.

TABLE II.
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SUITABILITY OF RPJMDESA AND RKPDESA ARJOWINGANGUN VILLAGE

No.	<b>Event and Document</b>	In accordance Conditions	Not Appropriate Conditions	Information
1.	The draft of village Regulation About		V	Direct to law No.32 / 2004
	RPJMDesa			
2.	Village regulation about RPJMDesa		V	
3.	Drafting team of RPJMDesa		V	
4.	Systematic of RPJMDesa		V	
5.	Substance of RPJMDesa		V	
6.	Draft of Village Regulation about RKPDesa		V	No documents
7.	Village regulation about RKPDesa		V	No documents
8.	Drafting team of RKPDesa		V	No documents
9.	Systematic of RKPDesa		V	No documents
10.	Substance of RKPDesa		V	No documents
11.	Proposed list of RKPDesa		V	No documents

Based on the data in the table above, and RPJMDesa conformity with the provisions of the regulation of RKPDesa, can be described as follows: No documents found on RPJMDesa draft regulation on rural Arjowilangun village. While the Village Regulations on RPJMDesa in view of the accuracy of the structure, consideration, legal basis, the language (terminology), the use of the letters, punctuation, the suitability of the runway (philosophical, juridical and sociological), demonstrated not in accordance with the provisions of Law No. 12 of 2011 on legal drafting Invitations, Regulation of the Minister of the Interior No. 111 of 2014 about Technical Guidelines on the Regulation In the village. Under the heading are abbreviations and no date and year of enactment in the District Gazetteers. Preamble which contains elements of philosophical, sociological, and juridical into consideration and the reason of its formation has not been placed in a sequence of philosophical, sociological, and juridical. The legal basis of the authority who ordered the formation of Laws Invitation still refers to Law No. 10 of 2004 on legal drafting Invite, Law No. 32 of 2004 on Regional Government. The type and name of village regulations still using abbreviations and no period in RPJMDesa.

The RPJMDesa drafting Team was formed not by the Decree (SK) of Village Chief. The composition of the drafting team is not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The position of village chief should as a coach and the secretary of the village as chairman. While secretary position should be held by Chairman of the Institute for Community Empowerment (LPM) and the member should come from the village, LPM, a cadre of rural empowerment and other elements of society.

Systematics RPJMDesa not conform to the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. RPJMDesa still a period of five years (2013-2019). Total Chapters in RPJMDesa consists of five chapters, whereas the new provisions consist of six chapters. For chapters 1 and 2 are still in accordance with the provisions of Regulation No. 114, but for Chapters 3, 4, 5, and 6 have not been in accordance with the new provisions. Chapter 3 should contain a description of the strategic issues of rural development (potential development opportunities and priority issues of rural development), Chapter 4 contains the vision and mission of rural development (vision and mission statement), chapter 5 for rural development programs (potential development opportunities and priority issues of rural development) and chapter 6 is the conclusion.

The substance abaout RPJM Desa of Arjowilangun village is not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The vision and mission should be formulated based on the vision and mission of the village chief, citizen input and attention to the vision, mission and priorities of government programs of Malang regency. The contents of development policy is not developed strategic issues and priority issues in the village. While the plan of activities per fields are not grouped in the areas of governance, development, social development and community empowerment.

Next to the draft od Village Regulation on RKPDesa, Village Regulations concerning RKPDesa, the drafting team RKPDesa, systematics of RKPDesa, RKPDesa substance, and a list of proposals RKPDesa (DU RKPDesa), in the Arjowilangun village are not formulated and established. Normatively ought Law 6 of 2014 on the village of enforced starting in 2015. Arjowilangun village has not carried out the orders of Law No. 6 Year 2014 about the village, which RPJMDesa in 2013 should be a change in 2015 and should also prepare and establish RKPDesa as a translation RPJMDesa for one year.

• Kucur Village

Based on the data in the table above, the process of preparation and adoption of RPJMDesa and RKPDesa in the Kucur village, Dau Subdistrict can be described as follows table III.

The village government has not prepare a draft of village regulation on RPJMDesa that should be set by the Village

Chief and Village Consultative Body (BPD) in the work plan of villages government. Social organizations, indigenous organizations and other rural institutions, there has been no involvement in providing input to the Village Government and or BPD for prepapre the draft of Village Regulation and the draft document of village regulations does not exist.

Preparation and adoption of the Village Regulation on RPJMDesa and Village Regulation on RKPDesa has been implemented and the documents about village regulation of RPJMDesa and Perdes of RKPDesa is available. The process of preparation and adoption of village regulation on RPJMDesa and RKPDesa, from planning, preparation, formulation, discussion, approval, promulgation, dissemination, evaluation and clarification was not carried out as instructed in the Law No. 6 of 2014 on the village and the Regulation of the Minister of Interior of the Republic of Indonesia No. 111 about Technical Guidelines on the Regulation In the village.

The Drafting Team of RPJMDesa and RKPDesa has been formed by Village Chief, based Decree (SK) of Kucur Village Chief Number: 188.45 / 6 / KEP / RPJMDesa / RKP / 2015 on the Appointment the Drafting Team of RPJMDesa and RKPDesa. The drafting team has held discussions on RPJMDesa vision and mission of the village chief who would become a reference in the whole process of preparing RPJMDesa and RKPDesa. The Drafting Team of RPJMDesa and RKPDesa also have done the alignment direction of development for the district, reviewing the state of the village, is drafting RPJMDesa RPJMDesa and enhance design.

Data plan programs and development activities of Malang Regency which will go to the village in the area of governance, rural development, social development and empowerment of rural communities has been implemented by the editorial team of RPJMDesa. There is a document about the direction of development for the district of Malang, namely: Medium Term Development Plan Malang Regency, the Strategic Plan SKPD, General Spatial Plan Malang, Detailed Spatial Plan Malang and Rural Area Development Plan.

The process of assessment and collection of potential and problems of the village of natural resources, human resources, development resources and socio-cultural resources has been implemented. Documents of natural resources, human resources, development resources and socio-cultural resources has been documented. Furthermore, the document lists the natural resources, human resources list, a list of resources for development and socio-cultural resources, a list of ideas hamlet, an official report of conducting village conditions, and report the results of the assessment of the village, has been documented.

Implementation of the Village Forum (Musdes) has been initiated by the Village Forum Body (BPD) to discuss and agree the report assessment results village conditions, the formulation of the policy of rural development which is derived from the vision and mission of Village Chief, a plan of priority activities, in village governance, rural development, coaching civic and community empowerment, has been held in the Kucur village. The village chief also has checked and directives for improving the design of RPJMDesa. TABLE III.

THE PROCES OF PREPARATION AND DETERMINATION RPJMDESA AND RKPDESA KUCUR VILLAGE

No.	<b>Event and Douments</b>	Implemented/ Availabe of Documents	Not Implemented / No Documents	Information
1.	Draft Regulation on RPJM Desa		V	
2.	Village regulation on RPJMDesa	V		
3.	Draft Regulation on RKPDesa		V	
4.	Village regulation on RKPDesa	V		
5.	Establishment of the Drafting Team RPJMDesa and RKPDesa	V		
6.	Data plan of programs and development activities that will be implement in the Village	V		
7.	Documenting the potential and problems in the village	V		
8.	Document recapitulation of village idea	V		
9.	Reports sassessment on Village state	V		
10.	Village Deliberation to determention of RPJM Desa	V		
11.	Plan of RPJM Desa	V		
12.	Musrenbang Desa for making of RPJM Desa	V		
13.	Village Deliberation to determention of RKP Desa	V		
14.	Ceilings Documents of village indicative	V		
15.	Plan of RKP Desa	V		
16.	Technical Proposal and completeness		V	
17.	Verification of technical proposals		V	
18.	proposed list of RKP Desa	V		
19.	The official report on the results of the drafting of the RKP Desa	V		
20.	The official report on the plan of RKP Desa through Musrenbang Desa	v		

The village chief has to deliberate the village development plan (Musrenbangdesa) to discuss and agree on the draft of RPJMDesa. Musrenbangdesa been followed by the village government, BPD and community elements consist of: community leaders, educational leaders, traditional leaders, women's groups, and other groups. Furthermore, the report of the consultation document on rural development planning (Musrenbangdesa) and drafting the RPJMDesa, have been well documented.

The village government has done prepared th RKPDesa as a translation of Rural Development Plan in accordance with the information from the local government district with regard to the indicative ceiling of the Village and the action plan of the Government, provincial governments, and local government districts. RKP village that arranges by the village government has not exactly in July of the current year and set to village regulations by the end of September of the current year.

Village forums (Musdes) and village development planning (Musrenbangdesa) to discuss and agree on the draft of RKPDesa then poured in an official report has been implemented. The process of village forums (Musdes) do already made village government, Village Consultative Body, and the public to join in the making proces.

Document about the reports of preparation RKPDesa through village forum (Musdes) and forum of village development plan (Musrenbangdesa), indicative ceilings village, a list of planned program development activities counties into the village, RKPDesa technical proposal activities, budget planning and cost (RAB) has been documented , was to register the proposed RKPDesa (DU RKPDesa) are not implemented.

Furthermore, the suitability of the substance RPJMDesa and RKPDesa of Kucur village with the provisions of legislation village, appears in the following table IV.

Based on the data in the table above, the suitability RPJMDesa and RKPDesa of Kucur Village with the provisions of the village legislation, can be described as follows: No documents found in the regulation draft of RPJMDesa Kucur village. while the Village Regulations on RPJMDesa in view of the accuracy of the structure, consideration, legal basis, the language (terminology), the use of the letters, punctuation, the suitability of the runway (philosophical, juridical and sociological), demonstrated not in accordance with the provisions of Law No. 12 of 2011 on legal drafting Invitations, Regulation of the Minister of the Interior No. 111 of 2014 on Technical Guidelines on the Regulation In the village. In the section headings are used abbreviations and titles for the name of the village head and NIP. For the secretary of the village on the establishment and promulgation in the District Gazetteers. Preamble which contains elements of philosophical, sociological, and juridical into consideration and the reason of its formation, has not been placed in a sequence of philosophical, sociological, and juridical. The legal basis of the authority who ordered the formation of Laws Invitation still refers to Law No. 32 of 2004 on Regional Government. The type and name of village regulations still using abbreviations and no period on RPJMDesa.

The Drafting Team of RPJMDesa already established by Decree (SK) of Village Chief. The composition of the drafting team is not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The position of village chief should as a coach and the secretary of the village as

chairman. While the secretary position should be held by Chairman of the Institute for Community Empowerment (LPM) and the member should come from the village, LPM, a cadre of rural empowerment and other elements of society.

TABLE IV.		SUITABILITY OF RPJMDES	DESA AND RKPDESA KUCUR VILLAGE		
No.	<b>Event and Document</b>	In accordance Conditions	Not Appropriate Conditions	Information	
1.	The draft of village Regulation About		V		
	RPJMDesa				
2.	Village regulation about RPJMDesa	V		Not perfect	
3.	Drafting team of RPJMDesa		V	-	
4.	Systematic of RPJMDesa	V			
5.	Substance of RPJMDesa	V			
6.	Draft of Village Regulation about		V		
	RKPDesa				
7.	Village regulation about RKPDesa	V			
8.	Drafting team of RKPDesa	V			
9.	Systematic of RKPDesa	V			
10.	Substance of RKPDesa	V			
11.	Proposed list of RKPDesa		V		

Systematics of RPJMDesa not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. RPJMDesa still a period of five years (2013-2019). The number of chapters in RPJMDesa consists of 10 chapters, while the new provisions consist of six chapters. For chapters 1 and 2 are still in accordance with the provisions of Regulation No. 114 on Guidelines for Rural Development, but for chapters 3, 4, 5, 6, 7, 8, 9 and 10 have not been in accordance with the new provisions. Chapter 3 should contain a description of the strategic issues of rural development (potential development opportunities and priority issues of rural development), Chapter 4 contains the vision and mission of rural development (vision and mission statement), chapter 5 for rural development programs (potential development opportunities and priority issues of rural development) and chapter 6 is the conclusion.

The RPJMDesa Substance of Kucur village is in conformity with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The vision and mission have been formulated based on the vision and mission of the village chief, input from public and attention to the vision, mission and programs priorities of Malang regency government. Fill development policy already developed strategic issues and priority issues in the village, although not perfect. Plan activities per fields are grouped in the areas of governance, rural development, social development and community empowerment.

No documents found about draft regulation of RKPDesa in Kucur village. Then the Village Regulations on RKPDesa in view of the accuracy of the structure, consideration, legal basis, the language (terminology), the use of the letters, punctuation, the suitability of the runway (philosophical, juridical and sociological), demonstrated not in accordance with the provisions of Law No. 12 of 2011 on legal drafting Invitations, Regulation of the Minister of the Interior No. 111 of 2014 about Technical Guidelines on the Regulation In the village. Under the heading are abbreviations and the promulgation and enactment between village regulation of RPJMDesa and RKPDesa not in accordance with the provisions of Regulation (September and October). Preamble which contains elements of philosophical, sociological, and juridical into consideration and the reason of its formation, has not been placed in a sequence of philosophical, sociological, and juridical. The legal basis of the authority who ordered the formation of Laws Invitation referring to Law No. 6 of 2014 about the village, government regulation and Regulation.

The Drafting Team of RKPDesa already established by Decree (SK) from village chief. The composition of the drafting team is not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The position of village chief should have as a coach, being a secretary position should be held by Chairman of the Institute for Community Empowerment (LPM) and the member should come from the village, LPM, a cadre of rural empowerment and other elements of society. The date of decree from Village Chief about The Drafting Team of RKPDesa, supposedly first time the enactment date of the determination and village regulation of RKPDesa.

Systematics of RKPDesa not in accordance with the provisions of Regulation of the Minister of the Interior 114 on Guidelines for Rural Development. Actual number of RKPDesa chapters in accordance with the regulations, but the substance is not appropriate description. Systematics of RKPDesa should include: Section I: Introduction (Background, Objectives, the legal basis, vision and mission, and the achievement RKP current year); Chapter II Policy and Budget Program (Priority programs, activities and budgets are managed villages, activities and budget collaboration between villages or to third parties, activities and budget of the assignment); Chapter III Priority of annual development (Development prioirity in many sector like administration, field development, community outreach, and empowerment); Chapter IV of the Work Plan and Funding (work plan scale village, sub-district and district scale, indicative ceiling); and Chapter V Conclusion (Conclusion and assignment of RKPDesa functions, Appendix).

Substance of RKPDesa as large already outlining the evaluation of RKPDesa in previous year, program priorities, activities and village budgets that managed village government, and implementing activities of the village that consisted of the village and / or elements of the villagers.

RKPDesa draft already contains the plan of holding the Village Administration, the implementation of development, social development, and community empowerment village. RKPDesa Draft contains priority programs and activities funded indicative ceilings village, the village revenue, non-governmental Village, financial assistance from third parties and financial assistance from the provincial government, district governments. List of Proposed RKPDesa (DU RKPDesa) are not included in RKPDesa thatcompiled by the village government.

#### • Sumberejo Village

The process of preparation and adoption of RPJMDesa and RKPDesa in the Sumberejo Village of Poncokusumo sub district can be described as follows: The drafting activity of a village regulations on RPJMDesa, is not implemented by the Village Chief and Village Consultative Body (BPD) in the work plan of villages government. Social organizations, indigenous organizations and other rural institutions, there is no involvement in providing input to the Village Government and or BPD to plan the drafting of Village Regulations.

Village regulations concerning RPJMDesa carried out and no documents, but it is still unfinished. The process of preparation and adoption of village regulation from the planning, preparation, formulation, discussion, approval, promulgation, dissemination, evaluation and clarification was not carried out as instructed in the Law No. 6 of 2014 on the village and the Regulation of the Minister of Interior of the Republic of Indonesia No. 111 Technical Guidelines on the Regulation In the village. Being the preparation and adoption of Village Regulations on RKPDesa is not implemented (no document).

TABLE V.	THE PROCES OF PREPARATION AND DETERMINATION RPJMDESA AND RKPDESA SUMBEREJO VILLAGE
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No.	<b>Event and Douments</b>	Implemented/ Availabe of Documents	Not Implemented / No Documents	Information
1.	Draft Regulation on RPJM Desa		V	
2.	Village regulation on RPJMDesa	V		
3.	Draft Regulation on RKPDesa		V	
4.	Village regulation on RKPDesa		V	
5.	Establishment of the Drafting Team		V	
	RPJMDesa and RKPDesa			
6.	Data plan of programs and		V	
	development activities that will be			
	implement in the Village			
7.	Documenting the potential and	V		
	problems in the village			
8.	Document recapitulation of village		V	
	idea			
9.	Reports sassessment on Village state		V	
10.	Village Deliberation to determention		V	
	of RPJM Desa			
11.	Plan of RPJM Desa		V	
12.	Musrenbang Desa for making of		V	
	RPJM Desa			
13.	Village Deliberation to determention		V	
	of RKP Desa			
14.	Ceilings Documents of village		V	
	indicative			
15.	Plan of RKP Desa		V	
16.	Technical Proposal and		V	
	completeness			
17.	Verification of technical proposals		V	
18.	proposed list of RKP Desa		V	
19.	The official report on the results of		V	
	the drafting of the RKP Desa			
20.	The official report on the plan of		V	
	RKP Desa through Musrenbang			
	Desa			

The Drafting Team of RPJMDesa not formed by the village chief, and no documents Decree (SK) in The Drafting Team of RPJMDesa. RPJMDesa prepared by the secretary of the village alone by copy of RPJMDesa from other villages. No discussion of the vision and mission of the village chief who would become a reference in the whole process of preparing RPJMDesa. Village Secretary did not alignment RJPMDesa with the direction of development for the regency, reviewing the state of the village, drafting RPJMDesa and enhance the design of RPJMDesa. Furthermore, to The Drafting Team of RKPDesa not formed and no documents about RKPDesa.

Data plan programs and development activities Malang Regency which will go to the village in the area of governance, rural development, social development and empowerment of rural communities, not enforced by the village government. There is no document on development policy of Malang regency, namely: Medium Term Development Plan Malang Regency, the Strategic Plan SKPD, General Spatial Plan Malang, Detailed Spatial Plan Malang and Rural Area Development Plan.

The process of assessment and collection of potential and problems of the village like natural resources, human resources, development resources and socio-cultural resources are not implemented. No documents of natural resources, human resources, development resources and socio-cultural resources. Furthermore, nor was there any documents related to List of Natural Resources, Human Resources list, List of Resource Development and Socio-Cultural Resources List, List notion of Hamlet, report of Implementation Assessment of Rural situation, and report the results of the assessment of the village.

Village Forums (Musdes) should be initiated by the Village Consultative Body (BPD) to discuss and agree the report assessment results village conditions, the formulation of the policy of rural development which is derived from the vision and mission of the village chief, a plan of priority activities, in village governance, rural development, coaching civic and community empowerment, not implemented in the Sumberejo Village. The village chief also no checks and referrals for improving the design of RPJMDesa. RPJMDesa draft document in the form of news and events Village Forums (Musdes) in drafting of RPJMDesa does not exist in manuscript of RPJMDesa.

The village chief did no make forum to planning rural development (Musrenbangdesa) for discuss and agree on the draft of RPJMDesa. Musrenbangdesa which should be followed by the village government, BPD and community elements consist of: community leaders, educational leaders, traditional leaders, women's groups, and other groups, practically not implemented in the village Sumberejo. Furthermore, it also can not be found documents about news events abot village development planning (Musrenbangdesa) and drafting of RPJMDesa.

The village government did'nt made preparation of RKPDesa as a translation of Rural Development Plan in accordance with the information from the local government with regard to the indicative ceiling of the Village and the action plan of the Government, provincial governments, and local government. Actually RKP Village must be arrages by village government in July of the current year and is set to rule the village by the end of September of the current year, in practice does not run.

Village forums (Musdes) and village development planning (Musrenbangdesa) to discuss and agree on the draft of RKPDesa then poured in the reports, practically implemented. And should the process of village forums (Musdes) conducted by the Government with engage Village, Village Consultative Body, and the public.

The document reports of preparation RKPDesa through village forums (Musdes) and forums of village development plan (Musrenbangdesa), indicative ceilings village, RKPDesa, technical proposal activities, budget planning and cost (RAB), the list of proposals RKPDesa (DU RKPDesa), the documents is not available.

Furthermore, the suitability of the substance RPJMDesa and RKPDesa in Sumberejo village with the provisions of village legislation, appears in the following table:

TABLE VI. SUITABILITY OF RPJMDESA AND RKPDESA SUMBEREJO VILL	AGE
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No.	Event and Document	In accordance Conditions	Not Appropriate Conditions	Information
1.	The draft of village Regulation About		V	
	RPJMDesa			
2.	Village regulation about RPJMDesa		V	
3.	Drafting team of RPJMDesa		V	
4.	Systematic of RPJMDesa		V	
5.	Substance of RPJMDesa		V	
6.	Draft of Village Regulation about RKPDesa		V	
7.	Village regulation about RKPDesa		V	
8.	Drafting team of RKPDesa		V	
9.	Systematic of RKPDesa		V	No document
10.	Substance of RKPDesa		V	
11.	Proposed list of RKPDesa		V	

Based on the data in the table above, conformity of RKPDesa and RPJMDesa with the provisions of the legislation on village regulation, can be described as follows: No documents found in the draft regulation about RPJMDesa on Sumberejo Village. While the Village Regulations on RPJMDesa in view of the accuracy of the structure, consideration, legal basis, the language (terminology), the use of the letters, punctuation, the suitability of the runway (philosophical, juridical and sociological), demonstrated not in accordance with the provisions of Law No. 12 of 2011 on legal drafting Invitations, Regulation of the Minister of the Interior No. 111of 2014 on Technical Guidelines Rules In the village. At the titles are still using the abbreviations and nomenclature of Poncokusumo subdistrict and their address. Preamble which contains elements of philosophical, sociological, and juridical into consideration and the reason of its formation has not been placed in a sequence of philosophical, sociological, and juridical. The legal basis of the authority who ordered the formation of Laws Invitation still refers to Law No. 10 of 2004 on legal drafting Invite, Law No. 32 of 2004 on Regional Government.

No formation in The Drafting Team of RPJMDesa by Decree (SK) of Village Chief. RPJMDesa composed alone by the village secretary, assisted by the head of government affairs.

Systematics of RPJMDesa not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. RPJMDesa still a period of five years (2013-2019). Total RPJMDesa own chapter in accordance with the provisions, the sixth chapter. For chapters 1 and 2 are still in accordance with the provisions of Regulation No. 114, but for Chapters 3, 4, 5, and 6 have not been in accordance with the new provisions. Chapter 3 should contain a description of the strategic issues of rural development (potential development opportunities and priority issues of rural development), Chapter 4 contains the vision and mission of rural development (vision and mission statement), chapter 5 for rural development programs (potential development opportunities and priority issues of rural development) and chapter 6 is the conclusion.

RPJMDesa substance of Sumberejo Village not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The vision and mission should be formulated based on the vision and mission of the the village chief, input from public and attention to the vision, mission and programs priorities of Malang regency. The contents of development policy is not developed strategic issues and priority issues in the village. While the plan activities per fields are not grouped in the areas of governance, social development and community development, empowerment.

Further to the draft Regulation on RKPDesa Village, Village Regulations concerning RKPDesa, the drafting team of RKPDesa, systematics of RKPDesa, RKPDesa substance, and a list of proposals RKPDesa (DU RKPDesa), in the village of Sumberejo not formulated and established. Normatively ought Law 6 of 2014 on the village of enforced starting in 2015. The village has not carried out the orders Arjowilangun provisions of Law No. 6 Year 2014 about the village, which RPJMDesa year 2013 should be a change in 2015 and should also prepare and establish RKPDe as a translation to RPJMDesa for one year

#### B. Analysis of Preparation Implementation and Determination of RPJMDesa and RKPDesa

Using a socio-juridical analysis, the data described in the table in the form of implementation of the preparation and adoption of RPJMDesa and RKPDesa in Village Government of Malang Regency, it can be said most are still "legally flawed and defective sosilogis (empirical)". This means that the implementation of the preparation and adoption of RPJMDesa and RKPDesa in Village Government of Malang Regency with samples Arjowilangun village (developed village), Kucur village (developing village), and Sumberejo village (lees developed village), from the process of preparation and adoption and substance RPJMDesa and RKPDesa not appropriate with provisions ordered by the laws and regulations of the village.

The findings indicate that for the preparation and adoption of Village Regulations concerning RPJMDesa and Village Regulation on RKPDesa in Malang Regency, among others: (1) The process of preparation and adoption of Village Regulations, from planning, preparation, formulation, discussion, approval, promulgation, dissemination, evaluation and clarification was not carried out as instructed in the Law No. 6 of 2014 about the village, Law No. 12 of 2011 on legal drafting Invitations and Regulation of the Minister of Interior of the Republic of Indonesia No. 111 about Technical Guidelines on the Regulation In the village; (2) any inaccuracy structure, consideration, legal basis, the language (terminology), the use of the letters, punctuation, conformity philosophical foundation, juridical and sociological in village regulations; (3) The preamble which contains elements of philosophical, sociological, and juridical into consideration and reason to make village regulation has not been placed in a sequence of philosophical, sociological, and juridical; (4) There is no legal protection as an affiliate establishment of Village Regulations; (5) The legal basis of the authority who ordered the formation of Laws Invitation still refers to Law No. 10 of 2004 on legal drafting Invite, Law No. 32 on 2004 on Regional Government; and (6) Village Regulations which

has been formed basically do not meet the rules of the establishment of legislation.

Furthermore, to the process of preparation and adoption of RPJMDesa and RKPDesa, began the formation of the drafting team, data collection, assessment of the potential and problems, the alignment direction of policy planning district, preparation of village development plans through village forums (Musdes), drafting RPJMDesa and RKPDesa, discussion of village development plans and the work plan of villages government through village development planning (Musrenbangdes), and determination of RPJMdesa and RKPDesa in Village government of Malang Regency , most have not been implemented as ordered legislation about the village.

The findings indicate, among other things: (1) The village chief formed a drafting team of RPJMDesa and RKPDesa without Decree (SK), the structure of drafting team is not appropriate, and the drafting team not carry out its duties as mandated legislation villages; (2) Village forums (Musdes) and forums of village development plan (Musrenbangdes) to discuss and agree the report assessment of results village conditions, the formulation of the policy of rural development which is derived from the vision and mission of the village chief, a plan of priority activities, in village governance, rural development, social development and empowerment of rural communities and prepare the draft of RPJMDesa not taking place; (3) Village forums (Musdes) and forums of village development plan (Musrenbangdesa) to discuss and agree on the draft RKPDesa then poured in the reports, are not implemented; (4) There are no documents related to List of Natural Resources, Human Resources list, List of Resource Development and List of Socio-Cultural resources, List notion of Hamlet, reports of Implementation Assessment of Rural situation, and reports of village assessment results; and (5) There is no document on the official report preparation of RKPDesa through Village forums (Musdes) and forums of village development plan (Musrenbangdesa), indicative ceilings village, a list of program development activities that entrance to the village, RKPDesa, technical proposal activities, budget plans and (RAB), RKPDesa proposal List (DU RKPDesa).

While conformity substance of RPJMDesa and RKPDesa with the provisions of the legislation of the village, began drafting team of RPJMDesa and RKPDesa, systematics of RPJMDesa and RKPDesa, substance of RPJMDesa and RKPDesa, and a list of RKPDesa proposals in village government of Malang Regency, not in accordance with the provisions of the village legislation,

The findings indicate, among other things: (1) Editorial Team of RPJMDesa and RKPDesa formed by the village chief is not based on a decree (SK) of Village Chief. The composition of the drafting team is not in accordance with the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. The position of village chief should as a coach and the secretary of the village as chairman. While secretary position should be held by Chairman of the Institute for Community Empowerment (LPM) and the member should come from the village, LPM, a cadre of rural empowerment and other elements of society; (2) Systematics of RPJMDesa not conform to the provisions of Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. RPJMDesa still a period of five years (20132019). The number of chapters in RPJMDesa consists of 10 chapters, while the new provisions consist of six chapters. For chapters 1 and 2 are still in accordance with the provisions of Regulation No. 114 on Guidelines for Rural Development, but for chapters 3, 4, 5, 6, 7, 8, 9 and 10 have not been in accordance with the new provisions. Chapter 3 should contain a description of the strategic issues of rural development (potential development opportunities and priority issues of rural development), Chapter 4 contains the vision and mission of rural development (vision and mission statement), chapter 5 for rural development programs (potential development opportunities and priority issues of rural development) and chapter 6 is the conclusion; (3) Systematics of RKPDesa not in accordance with the provisions of Regulation of the Minister of the Interior 114 on Guidelines for Rural Development. RKPDesa actual number of chapters in accordance with the regulations, but the substance is not appropriate description. Systematics of RKPDesa should include: Section I: Introduction (Background, Objectives, the legal basis, vision and mission, and the achievement RKP current year); Chapter II Policy and Budget Program (Priority programs, activities and budgets are managed villages, activities and budget collaboration between villages or to third parties, activities and budget of the assignment); Chapter III Annual Development Priority (priority development areas of governance, field development, community outreach, and empowerment); Chapter IV of the Work Plan and Funding (work plan scale village, sub-district and district scale, indicative ceiling); and Chapter V Conclusion (Conclusion and assignment of functions RKPDesa, Annex); (4) The substance RPJMDesa villages have not been in accordance with Regulation of the Minister of the Interior No. 114 of 2014 on Guidelines for Rural Development. Vision and mission is not defined by the vision and mission of the village chief, citizen input and attention to the vision, mission and priorities of government programs of Malang regency. Fill development policy has not developed strategic issues and priority issues in the village. Plan activities per fields have not been grouped in the areas of governance, rural development, social development and community empowerment; (5) The substance of RKPDesa as big yet elaborate on the evaluation of the RKP Village previous year, program priorities, activities and village budgets are managed by the village, and implementing activities of village consisting of parts of the village and / or elements of rural communities. RKP draft implementation plan has not loaded the Village Administration, the implementation of development, social development, and the empowerment of village communities; and (6) There is no document Proposal List of RKPDesa (DU RKPDesa) in RKPDesa that compiled by the village government Before you begin to format your paper, first write and save the content as a separate text file. Complete all content and organizational editing before formatting. Please note sections A-D below for more information on proofreading, spelling and grammar.

## C. Potential factors that causes of Disability Juridical and Sociological on Preparation and Determination of RPJMDesa and RKPDesa

Factors potential causes of disability formal and material preparation and adoption of the Village Regulations on RKPDesa RPJMDesa occur for several reasons among other things:

- a. Juridical factors, namely the inadequate understanding of the village chief and the BPD and the public to the law of the constitution to local regulations and legal drafting theoretical conceptual mapping.
- b. Political factors, ie based on information from local community leaders, that the elements of the political to establishment the village regulations still thickened in the form of interests between the village chief and BPD with their respective arguments.
- c. The human factor, ie there is no maximum support from HR master IT in supporting the process of village regulations forming. Limitations of IT devices that are functionally able to support the management of the village regulations establishment mainly in updating the data base of Village Regulations document that can be accessed by the public as a manifestation of the principles of transparency and accountability.
- d. Cultural factors, namely the establishment of village regulations in the context of the community is still limited to routines, such as APB village. village regulations formed should reflect the culture of the community, not transplanted from other areas because it does not create space emotional relationship with the social base where village regulations made and implemented.

Further factors causing potential defects socio-juridical execution of preparation and adoption of the Village Development Plan and RKP Village, among others:

- a. Political factors, the implementation of government functions, development, social development and community empowerment is highly dependent on the performance of the village chief. Both the poor or reciprocation of the village depends on the personnel of the village chief. This raises a number of personalism unfavorable impact, namely: (a) capacity only owned the village head; (B) the dependence of the people on the village chief; (C) a development agenda based on the preferences run only village chief; (D) to the village chief became autocratic and uncontrollable; and (e) the weakening of initiative and community participation.
- b. Factors juridical, technical rules of the device has not been rising at the district level, the District Regulation Malang, decree to implement the Law No. 6 of 2014 concerning the village. Currently the Act No. 6 of 2014 concerning the village has been supported by the PP 43 of 2014, as amended into PP 47 of 2015 on Implementing Regulations of Law No. 6 about the village and PP 60 of 2014, as amended into Decree legislation No. 22 of 2015 on Village Fund. Another thing also overlap between the Regulation of the Minister of Interior and Minister of Rural, development Underdeveloped and Transmigration.
- c. The lack of facilitation from the district government to increase the capacity of the village administration, village consultative Agency (BPD), and other institutions at the village level in the form of

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> technical assistance (Technical Guidance) on preparation of RPJMDesa and RKPDesa. Village assistant totaling 2 for each district have not done optimally assistance in planning the development of the village.

- d. Technological factors, the absence of supporting data, information and index the village used a common reference in planning and development, as well as monitoring and evaluating the progress of the development of the village.
- e. Cultural factors, namely the culture of governance and development functions of villagers who are not guided by the vision and mission focused, strategic plan village participatory and responsive. The development agenda has always understood and practiced as physical development and tend to ignore the efforts to improve the economic, health and social security.

#### IV. CONCLUSION

The process of preparation and adoption of the village Regulation on RPJMDesa and RKPDesa in Malang Regency Government, from the planning, preparation, preparation, formulation, discussion, approval, promulgation, dissemination, evaluation and clarification was not carried out as instructed in the Law No. 6 of 2014 about the village, Law No. 12 of2011 on legal drafting Invitations and Regulation of the Minister of Interior of the Republic of Indonesia No. 111 abaout the Technical Guidelines on the Regulation In the village.

Implementation of the preparation and adoption of RPJMDesa and RKPDesa, began the formation of the drafting team, data collection, assessment of the potential and problems, the alignment direction of policy planning district, preparation of village development plans through village forums (Musdes), drafting the RPJMDesa and RKPDesa, discussion of village development plans and working plans of village government through forum of village development planning (Musrenbangdes), and determination of RPJMdesa and RKPDesa in Village government of Malang regency, most have not been implemented as ordered legislation about the village. Suitability substance (content) of RPJMDesa and RKPDesa with the provisions of village legislation, began drafting team of RPJMDesa and RKPDesa, systematics of RPJMDesa and RKPDesa, substance of RPJMDesa and RKPDesa, and a list of RKPDesa proposals in the village government of Malang Regency, not in accordance with the provisions of village legislations

Malang Regency Government must upgrade the competence of the village chief, Secretary of the Village and Village Consultative Body (BPD) in the field of legal drafting, through: the planting of the importance of the village regulation as a base for the village in running its authority, technical assistance legal drafting and instituting a program of legislation villages (Prolegdes ) for the village government as a form of planning and development in the run authority.

Government, Provincial Government, District Government, and Village Government to empower the community through: encouraging community participation in planning and rural development, program development and village development activities on an ongoing basis, and supervising and monitoring the implementation of village governance and rural development by the community.

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