

3rd International Conference on Indonesian Social & Political Enquiries (ICISPE 2018)

# The Pathology Of The Bureaucracy In The Era Of Regional Autonomy In Tegal City

Dyah Lituhayu
Department of Public Administration
Faculty of Social & Political
Sciences, Universitas Diponegoro
Semarang, Indonesia
Lituhayudiyah@yahoo.co.id

Maesaroh
Department of Public Administration
Faculty of Social & Political
Sciences, Universitas Diponegoro
Semarang, Indonesia

Susi Sulandari
Department of Public Administration
Faculty of Social & Political
Sciences, Universitas Diponegoro
Semarang, Indonesia

Abstract— This research is a descriptive research by using qualitative analysis to describe the behavior of heads in addressing the authority possessed with regard to the implementation of regional autonomy. Data unearthed from the informant who exposed the non-policy job by the Mayor. Field of thiese results indicate that the Mayor's understanding of a right authority because more negative towards the autonomous region or other pathology of the bureaucracy. One of the most prominent non-me behavior is positioning of a clerk because bribe a money favors as acting head of Department, but the reason that is used by the Mayor at the time of the rate that the officials concerned are not professionals, but the Head Office of which is in a non-position has already managed to improve PAD. Use the wrong authority also found at a time when the mayor asks for special amenities for his son who attended one of the schools. In doing this, the Mayor's use of the authority had people trust "right hand" of the poles

#### Keywords—: Non-Job, Authority; money Bribe

## I. INTRODUCTION

The main reason of the Government is conducting a policy of autonomous region is considering: democracy, effectiveness and efficiency of development and public services, which is based on the principle of decentralization, with the emphasis on the interests of the community aims to improve the society prosperity [1]. The context of the new autonomous region urged that institutions of local government and its officials as the prime mover of development to boost its order for the purpose of the community prosper soon reached. The principle of freedom to provide decentralize with the authorities on the head area to do its construction at once sets the Organization's bureaucracy according to needs that exist in its territory in order to make the purpose of citizens prosper soon realized [2].

However in reality for Tegal City implementing autonomous region thus cause problems in an environment of government bureaucracy. One of the problems experienced by employees with international civil (Civil Servants) is a case of a non-job employees deemed not loyal and unprofessional by the Mayor. As much as 13 civil servants in the Government environment in Tegal city are non-positioning by the Mayor off, such as Siti Masitha Soeparno. Some other Civil Servants unloaded the rank. Post arrest Siti Masitha silent operation on the KPK, the Governor of Central Java, namely Mr. Ganjar Pranowo, asking the Office of the civil State apparatus that non-positioning should be returned.

They had to be reinstated again as instructed the Court with the title of Civil Servants When non-positioning Masitha ruled in Tegal City Greet Appointments from Mr. Ganjar Pranowo [3], based on the empirical conditions above, then this is a reason to do research how the district head areas received authority in accordance with the Trustees ACT no 23 in 2014 implement the freedom of use of authority. The above events demonstrate that in Tegal City has occurred the pathology of the bureaucracy as one of the implementing autonomous region the ideas of power and authority.

#### II. METHODOLOGY

In accordance with the research objectives that would like to give a description about the pathology of the bureaucracy, then the method used was qualitative. And by looking at the existing social reality and data interpretation are from either the primary data the results of the interviews and FGD data nor secondary data.

## III. DISCUSSION

The pathology of the bureaucracy is negative behavior, disease, or irregularities or bureaucratic institution implemented by the official in order to serve the public, the task implementation, and run the development program [4].

Based on the findings of field models of pathology in Tegal city. Pathologies that arise because of the perception and the managerial style of the bureaucrats [5]. Among this type of Pathology, among others, abuse of authority and position, accepting bribes, arrogance and intimidation, credibility is low, and nepotism.

## 3.1. AUTHORITIES ASPECT

Aspects of the authority that is right from the head area as a consequence of the autonomy, the less impact for both the bureaucracy in Tegal, it is improved with the sacking of 13 for no apparent reason. Even the officials who dismissed the average age of a senior, and had enough to eat sour salt in the ranks of the bureaucracy. The behavior that is used by the Mayor of is more showing *like* and *dislike*. This is shown with the opinion that says that this time the new mayor did a policy that could not be accounted for according to existing regulations. Officials who used to never do non-positioning or a mutation without based on regulation. At a time when Civil Servants are sacked asked this in the regulation of the regional head of the just say no professional even said employees will attact and make influence to another employee to do demonstrations. The head of the region that perform actions non-positioning is the

This is an open access article under the CC BY-NC license (http://creativecommons.org/licenses/by-nc/4.0/).



wrong course of action either by the ACT of 23 in 2014 nor ACT of Civil Servant always this is a right answer and authority according the principle of decentralization. Even the head of the regional challenge please report if you want to level up.

Because of this leadership model used is very arrogant. This is shown once for 9 Servants in a non-positioning protested through the law and win at a time when the level region head, PTUN unwilling to implement the results of the verdict was. So also with the suggestion of the Governor that the Mayor should immediately lift the officials back in the non-positioning fixed not implemented.

#### 3.2. THE PURPOSE OF REGIONAL AUTONOMY

Regional Autonomy policy in principle is the grant of authority as well as handed over the task of a part of the Central Government to the regions will be able to implement maximum development all at once community empowerment in accordance with the needs of each region. All this is inseparable from the main goal of Regional Autonomy is to prosper society. However, in the implementation in Tegal City is precisely this policy into the arena of the show head area doing power arbitrarily and rewarding yourself. The Bill of money bribe as political retribution for the officials in the Government environment becomes the gauge to show the loyalty of employees for their head or the Government. One form of private for profit found how regional head pressing head of Department for the benefit of his children. And the head of Department cannot neglect request special facilities for child head area. So most of the autonomy enjoyed by the purpose of head area with family and kroni2nya, especially for the supporter nor the team's success. The interesting thing about OTDA benefits though is that the head office had already managed to improve the Department's performance because the PAD is already good but remains in a non-positioning because it does not want to and "forgot" money bribe to the head area.

Whereas such a principle used in the decentralization that local governments should be able to increase the PAD fits the companies owned by the region's potential is not used for successful measurement OPD, success is only measured OPD loyalty with money bribe to the head area. This proved that the head area is could actually be the 'small King' in the territory of the lead, with a wide range of reasons of justification as the head of the regional autonomy rights set up and organize the whole range that is in the Government. Including all OPD must do what was ordered by the head of the region, although most Civil Servants know the orders of the head of the regional is dissaprove rule or no regulation that support, the civil servants still have to do.

### 3.3. POLITICAL CONCERNED

From this aspect it is evident that the head area which should be free of values so served, it does not apply in Tegal City. It is found that people trust the head region is precisely not of Civil Servants in Tegal City Government surroundings but instead raised the community or other team success. To be placed at as an aide. But this is clearly not a professional placement in accordance with the required expertise as an aide. It is this person who is tasked to collect money retribution on the head of Department. In addition the policies that made the head of fixed area is the result of a proposal from party supporters through 'right hand ". Therefore the policies made by the head of the region largely for the benefit of political party supporters not to the community. Therefore the non-value means no political interest from the head area doesn't implement in Tegal City.

This is according to informant must immediately be addressed when we really want to improve the welfare of society. Political expediency is obviously detrimental to society in terms of community participation, empowerment is almost there are not qualified nor doing the road so efficient and effective expected can never be reached.

#### IV. CONCLUSION

In accordance with the research objectives that want to describe pathology the bureaucracy that exists in Tegal City in the future, then concluded as follows:

- The Authority used by the head of the region greatly deviate from the ACT Government and ACT like ASN, the Act of disabling non-positioning of civil servant surroundings local governance. This action is based solely on proximity or the like and dislike and lack of money keeping sector "favors the Office"
- Benefits of Regional Autonomy actually if seriously is very beneficial and could reach the goal to prosper society. However what happening precisely occurring power with authoritarian model and became "King of the small" at a region.
- 3. The interests of the political space still coloring behavior the head area, which should have as officials should not do this. The placement of people as the right hand or aide does not match its capabilities. And this person becomes the deciding policies at once trust head area.

#### REFERENCES

- [1] K. M. Gibbons, "Bureaucracy and Democracy: A Political Dilemma," Am. Polit. Sci. Rev., vol. 79, no. 2, pp. 556–557, Jun. 1985
- [2] A. Farazmand, "Administrative Reform in Developing Nations."
- [3] M. A. Priyanto, "PNS Nonjob Saat Masitha Berkuasa di Kota Tegal Sambut Janji Ganjar," *Tribun News*, 2017. [Online]. Available: http://www.tribunnews.com/nasional/2017/08/31/pns-nonjob-saat-masitha-berkuasa-di-kota-tegal-sambut-janji-ganjar. [Accessed: 25-May-2019].
- [4] L. R. Andhika, "Pathology Bureaucracy: Reality of the Indonesian Bureaucracy and Prevention," *J. Bina Praja*, vol. 9, no. 1, pp. 101– 114, 2017.
- [5] A. Dwiyanto, Reformasi Birokrasi Kontekstual: Kembali ke Jalur yang Benar. Yogyakarta: UGM Press, 2015.