# The Effect of Anti-Corruption on the Organizational Climate of Government Departments and the Attitudes of Civil Servants

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anti-corruption Abstract—The impact of on the organizational climate of government departments and the attitude of civil servants is still unknown. The empirical study investigated 367 civil servants to explore this problem, and the results show that anti-corruption efforts have significant positive effects on the supportive climate, bureaucratic climate, identity climate and work significance climate of the organizational climate of government departments. It is further found that the more the anti-corruption efforts, the stronger the perception of organizational justice of civil servants in performance appraisal, promotion, salary and other aspects, and the higher the job engagement and job satisfaction. Organizational climate fully mediates the relationship between anti-corruption efforts and the perception of organizational justice, and partly mediates the relationship between anti-corruption efforts and job engagement and job satisfaction. The results suggest that the government should maintain strong anti-corruption efforts to create a good organizational climate and enhance the positive attitudes of civil servants.

#### Keywords—Anti-Corruption; Organizational Climate; Perception of Organizational Justice; Job Engagement; Job Satisfaction

### I. INTRODUCTION

Anti-corruption is one vital measure to build a clean government. According to the previous study, there were only 30 cadres at or above the deputy office-level investigated and punished in China from 2003 to 2012. But in 2013, the number suddenly increased to 186, and even reached 380 in 2014. [1] At present, there are two main streams of academic research on government anti-corruption: implementation strategy and impact effect of anti-corruption. For example, Damania, Fredriksson and Mani (2004) believe that the more perfect the legal system, the fewer opportunities for corruption and the stronger the deterrent of corruption. [2] Fisman & Gatti (2002) pointed out that increasing economic openness could reduce tariffs and non-tariff barriers to trade, thereby reducing opportunities for corruption. [3] Empirical studies on the impact of anti-corruption are relatively less, and most of them are carried out from the perspective of external society rather than internal organization. Spector (2016) believes that strong anticorruption measures will not only help to establish a good anti-corruption legal system, but also promote the development of social, political, economic and human interests. [4] Yet there are few studies on the impact of anti-corruption on civil Xiaocen Yan\* School of Government Beijing Normal University Beijing, China

servants. [5] This study adapts quantitative empirical research methods to investigate the specific effects of government anticorruption on organizational climate and its dimensions. Based on the research results of organizational climate on the perception of organizational justice, job engagement and job satisfaction in the field of organizational behavior, this study further examines the impact of government anti-corruption efforts on civil servants' attitudes and proves the mediation effect of organizational climate.

#### II. LITERATURE AND HYPOTHESIS

### A. Anti-corruption and organizational climate

People need specific rules to guide themselves and judge and understand things happening around them in social activities. [6] And such rules tend to spread widely among social groups, eventually form the so-called "cultural values." The role of anti-corruption is not simply to punish corrupt officials but to convey fairness to the civil servants and the public. This kind of cultural values advocated by anticorruption promotes the organization's support climate, bureaucratic climate, identity climate, and work significance climate. [7] The study, therefore, proposes the following hypothesis:

H1a: The unit's anti-corruption efforts have a positive effect on the organization's bureaucratic climate, support climate, identity climate, and job significance climate.

### B. Anti-corruption and the perception of organizational justice

Perception of organizational justice refers to the individual's perception of whether members are treated fairly by the organization. [8] Fairness perceptions in performance appraisal, promotion and salary are three important dimensions of the concept. Corruption damages social fairness and justice, distorts legal rules, weakens the institutional foundation, and retards social and economic development. [9] Anticorruption helps to maintain social fairness and justice, and improve the perceptions of organizational justice of members in the organization. Efforts to eliminate corruption not only help to clarify the boundaries between public and private domains but also to resolve conflicts of interest and contribute to transparency, [10] thereby enhance the sense of organizational justice for civil servants. Therefore, the study proposes the following hypothesis:

H1b: The unit's anti-corruption efforts have a positive effect on the perception of organizational justice of civil servants.

# C. Anti-corruption and civil servant's job engagement and job satisfaction

Job engagement and job satisfaction are two important attitude variables commonly used in organizational behavior research. Their definitions are positive and complete emotional and cognitive status related to work; [11] individuals' feelings about comparing their expected income and actual income. [12] The public sector needs more adequate supervision and more autonomy. [13] Lack of necessary supervision and autonomy are two major factors that make civil servants dissatisfied. Anti-corruption contributes to serious discipline, improves the supervision of civil servants, and maintains and improves the human capital of civil servants. Therefore, the study proposes the following hypotheses:

# *H1c:* The unit's anti-corruption efforts have a positive effect on job engagement of civil servants.

H1d: The unit's anti-corruption efforts have a positive effect on the job satisfaction of civil servants.

# D. Organizational climate and perception of organizational justice, job engagement, job satisfaction

In the process of anti-corruption, the enhancement of the bureaucratic climate is a vital achievement, that is, the system construction is continuously improved, and the system implementation is stricter, which is conducive to increasing the procedural fairness, thereby improving civil servants' perception of organizational justice. When individuals are in a highly supportive organizational climate, job satisfaction with the team and job engagement of individuals increase. [14] Anti-corruption improves bureaucratic climate, identity climate and job significance climate and enhances civil servants' job satisfaction and job engagement. Therefore, the study proposes the following hypotheses:

## H2a: The organizational climate has a positive effect on the perception of organizational justice of civil servants.

# H2b: The organizational atmosphere has a positive effect on the job engagement and job satisfaction of civil servants.

#### E. The Mediation Role of Organizational Climate

Collective interpretation among the members of the organization determines organizational climate. [15] The socalled sense-making refers to the process of transforming the external environment into a psychological state by taking the information that people understand from the external environment (such as policies or other people's words and deeds) as the starting point of their actions. [16] Organizational climate influences individual attitudes and behavior. Individuals often judge which behavior is justified, expected or feasible based on the organizational climate and the results influence their perception of organizational justice and other impressions of the organization. [17] The vast majority of civil servants are honest and self-disciplined, and will not be directly subject to anti-corruption sanctions. Positive organizational climate has a positive effect on civil servants' perceptions of justice, job engagement and job satisfaction. Therefore, the study proposes the following hypotheses:

H3a: Organizational climate mediates the relationship between the unit's anti-corruption efforts and the perception of organizational justice of civil servants.

H3b: Organizational climate mediates the relationship between the unit's anti-corruption efforts and job engagement and job satisfaction of civil servants.

### III. METHOD

### A. Sample

The study collected 655 questionnaires and 367 of them are valid. The effective rate was 72.7%. The samples distributed in Shanxi, Henan, Guangxi, Beijing, Tianjin and other regions, 77.6% in the eastern region and 22.4% in the western region. 178 samples are male, accounting for 48.5%, and 189 women, accounting for 51.5%. Working years includes "under 1 year", "1-3 years", "3-10 years" and "over 10 years" and each option accounts for 2.5%, 7.1%, 9.3%, and 81.1%.

#### B. Measuring

Anti-corruption. This paper develops the scale of Anticorruption based on the scale developed by Lv Qing (2011), [18] and measures the concept with Likert five-point scale from "completely disagree" to "completely agree" with Cronbach's alpha 0.869. The scale includes 4 aspects which are anti-corruption education and propaganda, anti-corruption policy formulation, anti-corruption punishment and anti-corruption continuous implementation. 11 items were selected based on item analysis and reliability and validity analysis of 131 samples.

Organizational climate. This paper uses the scale of "support climate" and "bureaucratic climate" in the "Organizational Climate Questionnaire" (LSOCQ) developed by Litwin and Stringer (1968) [19] and measures the concept with Likert five-point scale from "completely disagree" to "completely agree" with Cronbach's alpha 0.863 and 0.857. This paper uses the scale of "job significance climate" and "identity climate" in the scale developed by Chen and Li (2005) and measures the concept with Likert five-point scale from "completely disagree" to "completely disagree" to the scale of "job significance climate" and "identity climate" in the scale developed by Chen and Li (2005) and measures the concept with Likert five-point scale from "completely disagree" to "completely agree" with Cronbach's alpha 0.826 and 0.899.

Perception of organizational justice. Organizational justice is measured by salary justice, promotion justice and performance appraisal justice. This paper uses the scale developed by Price (1997), [20] and measures the concept with Likert five-point scale from "completely disagree" to "completely agree" with Cronbach's alpha 0.933, 0.933 and 0.957 respectively.

Job engagement and job satisfaction. This paper uses the scale in UWES and MSQ respectively and measures the concept with Likert five-point scale from "completely disagree" to "completely agree" with Cronbach's alpha 0.920 and 0.909 respectively.

Control variables. Control variables includes gender, marriage, educational background and work experience. Specifically, gender: 0 = female, 1 = male; marriage: 0 = yes 1

= no; educational background: 1 = "secondary vocational school and under", 2 = "bachelor", 3 = "master", 4 = "doctor"; working experience: 1 = "0 - 1 year", 2 ="1 - 3 years", 3 = "3 - 10 years", 4 = ">10 years".

#### C. Common Method Biases Test

In order to reduce common variance, the guidance language in the questionnaires instructs that the survey is anonymous and there are no wrong answers. Meanwhile, the research uses the Harman single factor test to verify the extent of homologous error of each research variable. The results suggested that all the factors together explained 38.71% of the total variance, and Factor 1 explained 15.52%. There was no single factor explaining most of the variance, indicating common method biases of the study is not serious.

#### **IV. RESULTS ANALYSIS**

#### A. Descriptive Statistics and Correlation Analysis of Variables

Table 1 shows the results of mean value, standard deviation and Pearson correlation coefficient. There are no abnormal results of mean value and standard deviation. The results show that anti-corruption plays a significant role in promoting organizational climate (r = .556, P < .001), perceptions of organizational justice (r = .500, P < .001), job engagement (r = .529, P < .001) and job satisfaction (r = .531, P < .001) of civil servants. Meanwhile perception of organizational justice has a significant positive effect on job engagement (r = .629, P < .001) and job satisfaction (r = .776, P < .001) of civil servants.

TABLE I. DESCRIPTIVE STATISTICS AND CORRELATION ANALYSIS OF VARIABLES(N=367)

	М	SD	1	2	3	4	5	6	7	8	9	10	11
1	4.18	0.684											
2	3.53	0.78	.556**										
3	3.55	0.824	.385**	.897**									
4	3.5	0.861	.599**	.894**	.633**								
5	3.6	1	.514**	.854**	.702**	.746**							
6	3.58	1	.456**	.862**	.787**	.683**	$.670^{**}$						
7	3.36	0.807	.500**	.801**	.771**	.645**	.690**	.735**					
8	3.45	0.85	.511**	.822**	.766**	.682**	.706**	.768**	.913**				
9	3.43	0.866	.489**	.767**	.699**	.659**	.661**	.695**	.950**	.841**			
10	3.22	0.913	.386**	.632**	.668**	.452**	.547**	.576**	.902**	.693**	.790**		
11	3.87	0.845	.529**	.629**	.470**	.655**	.552**	.518**	.607**	.569**	.611**	.503**	
12	3.58	0.76	.531**	.776**	.725**	.647**	.676**	.705**	.876**	.810**	.829**	.783**	.721**

(1 Represents anti-corruption efforts, 2 Represents organizational climate, 3 Represents support climate, 4 Represents identity climate, 5 Represents bureaucratic climate, 6 Represents job significance climate, 7 Represents perception of organizational justice, 8 Represents perception of performance appraisal justice, 9 Represents perception of promotion justice, 10 Represents perception of salary justice, 11 Represents job engagement, 12 Represents job satisfaction)

The results show that civil servants perceive strong anticorruption efforts (M=4.18). The fairness perception of salary is lower than that of performance appraisal and promotion. The correlation coefficient indicates that some hypotheses are preliminarily verified: the anti-corruption efforts have a significant positive correlation with organizational climate, perception of organizational justice, job engagement and job satisfaction; organizational climate has a significant positive correlation with organizational justice and its three subdimensions, job engagement and job satisfaction.

#### B. The Regression Analysis of the Effect of Anti-corruption on Organizational Climate, Perception of Organizational Justice, Job Engagement and Job Satisfaction

The VIF of all models is less than the critical value of 10, which indicates that there is no serious collinearity problem in the model. The DW value is between 1.960 and 2.040, indicating there is no autocorrelation. By white test, the P-value is greater than the significance level, and there is no Heteroscedasticity in the judgment data. The three tests show that the analysis results of each model are acceptable.

The regression results of Table 2 show that anti-corruption efforts have significant positive effects on support climate ( $\beta$ = 0.396, P < 0.01), bureaucracy climate ( $\beta$  = 0.529, P < 0.01), identity climate ( $\beta$  = 0.612, P < 0.01), job significance climate ( $\beta$  = 0.468, P < 0.01), among which the greatest impact is on identity climate, and H1a is validated. Anti-corruption efforts have a significant positive impact on organizational climate ( $\beta$  = 0.570, P < 0.01) and the perception of organizational justice ( $\beta$  = 0.528, P < 0.01). H1b is validated. The anti-corruption efforts have significant positive effects on the fairness perception of performance appraisal ( $\beta$  = 0.536, P < 0.01), promotion ( $\beta$  = 0.511, P < 0.01), and salary ( $\beta$  = 0.417, P < 0.01). Anti-corruption efforts have significant positive left positive effects on civil servants' job engagement ( $\beta$  = 0.529, P < 0.01) and job satisfaction ( $\beta$  = 0.551, P < 0.01). H1c and H1d are validated.

	M1	M2	M3	M4	M5	M6	M7	M8	M9	M10	M11
		Organ	izational c	limate		Percept	ion of org	anizationa	l justice		
	1	2	3	4	5	6	7	8	9	Job engagement	Job satisfaction
Control Variables											
Gender	0.032	0.003	0.077	0.023	0.055	-0.035	0.015	-0.066	-0.044	0.054	0.007
Working years	-0.057	-0.045	-0.054	-0.055	-0.046	-0.132	-0.109	-0.109	-0.147	0.007	-0.089
Independent variables											
anti-corruption efforts	.570**	.396**	.529**	.612**	.468**	.528**	.536**	.511**	.417**	.529**	.551**
$\mathbb{R}^2$	.314**	.150**	.274**	.363**	.214**	.266**	.273**	.253**	.169**	.282**	.289**
Adjusted R <sup>2</sup>	0.304	0.138	0.264	0.353	0.202	0.256	0.263	0.242	0.157	0.272	0.279
$\triangle R^2$	.308**	.149**	.266**	.356**	.208**	.265**	.273**	.248**	.165**	.266**	.288**
F	94.773	36.885	77.207	117.79	55.859	76.181	79.298	70.035	41.981	78.203	85.535

TABLE II. THE EFFECT OF ANTI-CORRUPTION EFFORTS(N=367)

(1 Represents organizational climate, 2 Represents support climate, 3 Represents bureaucratic climate, 4 Represents identity climate, 5 Represents job significance climate, 6 Represents perception of organizational justice, 7 Represents perception of performance appraisal justice, 8 Represents perception of promotion justice, 9 Represents perception of salary justice)

The results of Table 3 showed that organizational climate had positive effects on the perception of organizational justice ( $\beta$ = 0.807, P < 0.01), job engagement ( $\beta$  = 0.623, P < 0.01), job satisfaction ( $\beta$  = 0.778, P < 0.01). Organizational climate had TABLE III. THE EFFECT OF O significant positive effects on the fairness perception of performance appraisal ( $\beta = 0.825$ , P < 0.01), promotion ( $\beta = 0.772$ , P < 0.01), and salary ( $\beta = 0.639$ , P < 0.01). H2a and H2b are validated.

THE EFFECT OF ORGANIZATIONAL CLIMATE(N=367)

	M12	M13	M14	M15	M16	M17	
	Percep	ption of orga	anizational j	<b>T</b> 1			
	1	2	3	4	Job engagement	Job satisfaction	
Control Variables							
Gender	-0.061	-0.012	-0.09	-0.065	0.034	-0.017	
Working years	-0.071	-0.047	-0.049	-0.099	0.082	-0.021	
Independent variables							
5	.807**	.825**	.772**	.639**	.623**	.778**	
$\mathbf{R}^2$	.648**	.677**	.598**	.410**	.402**	.603**	
Adjusted R <sup>2</sup>	0.643	0.673	0.592	0.402	0.394	0.598	
$\triangle R^2$	.647**	.677**	.593**	.407**	.386*	.602**	
F	388.27	442.714	310.885	145.5	136.133	320.475	

(1 Represents perception of organizational justice, 2 Represents perception of performance appraisal justice, 3 Represents perception of promotion justice, 4 Represents perception of salary justice, 5 Represents organizational climate)

Tables 4 and 5 show the effects of organizational climate on the relationships between anti-corruption efforts and perception of organizational justice, job engagement and job satisfaction respectively. The regression results of Table 3 show that the regression coefficient of anti-corruption efforts in model 18 changes from significant to insignificant after adding organizational climate into the model, which indicates that organizational climate fully mediates the relationship between anti-corruption efforts and perception of organizational justice, and the results of model 18 to 25 show that organizational climate fully mediates the relationships between anti-corruption efforts and the three subdimensions of fairness perception of organizational justice. H3a is validated.

TABLE IV. THE EFFECTS OF ORGANIZATIONAL CLIMATE (1) (N=367)

	Fairness perception of organizational justice		1	erception of ppraisal justice		erception of on justice	Fairness perception of salary justice	
	M18	M19	M20	M21	M22	M23	M24	M25
Control Variables								
Gender	-0.035	-0.059	0.015	-0.01	-0.066	-0.088	-0.044	-0.063
Working years	-0.132	-0.09	-0.109	-0.065	-0.109	-0.068	-0.147	-0.113
Independent variables								
Anti-corruption efforts	.528**	0.099	.536**	0.096	.511**	0.103	.417**	0.077
Mediator								
1		.752**		.773**		.716**		$.598^{**}$
$\mathbb{R}^2$	.266**	.655**	.273**	.683**	.253**	.604**	.169**	.414**
Adjusted R <sup>2</sup>	0.256	0.648	0.263	0.677	0.242	0.597	0.157	0.403
$\triangle R^2$	.265**	.389**	.273**	.410**	.248**	.352**	.165**	.245**
F	76.181	236.443	79.289	271.892	70.035	186.824	41.981	87.88

\*p <.05, \*\* p <.01 (1 Represents organizational climate)



The regression results of Table 5 show that the regression coefficient of anti-corruption efforts decreases after adding organizational climate into model, but it is still significant. This indicates that the organizational climate partly mediates the relationships between anti-corruption efforts and job involvement and job satisfaction. H3b is partially validated.

TABLE V.	THE EFFECTS OF ORGANIZATIONAL CLIMATE (2) (N=367)
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	Job	o engagem	ent	Job satisfaction			
	M26	M27	M28	M29	M30	M31	
Control Variables							
Gender	0.054	0.038	0.034	0.007	-0.015	-0.018	
Working years	0.007	0.035	0.039	-0.089	-0.05	-0.053	
Independent variables							
Anti-corruption efforts	$.529^{**}$	.253**	.191**	.551**	.156**	.202**	
Mediator							
1		$.485^{**}$			.693**		
$\mathbb{R}^2$	$.282^{**}$	.444**	$.470^{**}$	$.289^{**}$	.619**	$.640^{**}$	
Adjusted R <sup>2</sup>	0.272	0.433	0.452	0.279	0.612	0.628	
$\triangle R^2$	.266**	.162**	$.187^{**}$	$.288^{**}$	.330**	.351**	
F	78.203	61.042	18.295	85.535	182.087	50.52	

### \*p <.05,\*\* p <.01 (1 Represents organizational climate)

#### V. CONCLUSION AND SUGGESTION

The effect of anti-corruption efforts of government departments on organizational climate. The empirical results show anti-corruption efforts have a positive impact on organizational climate ( $\beta = 0.396$ , P < 0.01), bureaucratic climate ( $\beta = 0.529$ , P < 0.01), identity climate ( $\beta = 0.612$ , P < 0.01) and job significance climate ( $\beta = 0.468$ , P < 0.01), among which the efforts on identity climate and bureaucratic climate are the strongest. Organizations are not only access to material information, but also an important source of group identity. Being treated fairly strengthens individuals' identity and selfesteem. [21] Anti-corruption strengthens the standardization and fairness of the organization, and improves the identity climate of civil servants. This shows that anti-corruption is very effective for civil servants to improve their job responsibilities and organizational value of identity, perception of organizational support.

The effects of anti-corruption efforts of government departments on the attitude of civil servants. The anti-corruption efforts have positive effects on the perception of organizational justice ( $\beta = 0.528$ , P < 0.01) of civil servants and the sub-dimensions of performance appraisal ( $\beta = 0.536$ , P < 0.01), promotion ( $\beta = 0.511$ , P < 0.01), salary ( $\beta = 0.417$ , P < 0.01), job engagement ( $\beta = 0.529$ , P < 0.01), job satisfaction ( $\beta = 0.551$ , P < 0.01). Anti-corruption reduces the opportunity and behavior undercover operation, reduces the role of "human" factors, and is conducive to fair personnel appointment, performance appraisal and promotion competition. The correlation coefficient between anti-corruption efforts and job engagement reaches 0.529 (p < 0.01), which indicates that anti-corruption does not lead to laziness but stimulates individual's work enthusiasm.

The mediating effect of organizational climate. Organizational climate fully mediates the relationship between anti-corruption efforts and the perception of organizational justice, and partly mediates the relationship between anticorruption efforts and job engagement and job satisfaction. Anticorruption, organizational climate and perception of organizational justice are all variables at the organizational level. Job involvement and job satisfaction are attitudes of civil servants at the individual level which are influenced not only by organizational factors, but also by other individual factors. Organizational climate only partly mediates the relationships, which is understandable. Organizational climate can influence the values and beliefs of individuals in an organization, [22] and can also influence the willingness of individuals. Anticorruption changes organizational climate and therefore changes civil servants' perceptions of organizational justice, job engagement and job satisfaction. Research shows that work resources (such as skills diversity, job importance, feedback, autonomy, etc.) are conducive to promoting individual growth, learning and development, and are decisive factors in job engagement while weakening negative emotions such as burnout and anxiety. [23] Civil servants value the meaning of work, helping others and the role of society. The importance of work is the work characteristic they value most, which can inspire job satisfaction. [24] The importance of work and job feedback are the core working characteristics that determine the level of work engagement of civil servants. The dimension of identity climate and job significance climate emphasizes civil servants' recognition of organizations and job. The empirical results of the relationship between organizational climate and civil servants' attitudes support the above views and explain why organizational climate partly mediates the relationships.

Suggestions for the management of civil servants. First, the government should maintain anti-corruption efforts to create a positive organizational climate and enhance the positive attitudes of civil servants. Anti-corruption can not only enhance the credibility of the government but also improve support climate, bureaucratic climate, identity climate and job significance climate within the organization, therefore enhance the perception of organizational justice, job engagement and job satisfaction of civil servants. Government departments at all levels should fully recognize the importance of anti-corruption, strengthen anti-corruption education and propaganda, anticorruption policy formulation, anti-corruption punishment and anti-corruption continuous implementation so that civil servants "dare not corrupt, cannot corrupt, do not want to corrupt". Secondly, the government should create a positive organizational climate to improve the attitude of civil servants. Organizational climate fully mediates the relationships between anti-corruption efforts and the subdimensions of the perception of organizational justice, including performance appraisal, promotion and salary. It also partly mediates the relationships



between anti-corruption efforts and job engagement and job satisfaction. This shows that the organizational climate has an important impact on the improvement of civil servants' attitudes.

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