The Concept of Region Tourism Management

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ABSTRACT
The paper considers topical issues of the development of domestic tourism management systems. The purpose of the article is to develop a management concept for the tourism industry, which allows for a comprehensive analysis of the current state and development potential of the tourism industry and formulate management decisions for the development of the tourism industry in the region. The authors use methods of statistical data analysis, structural analysis and quantitative assessment of criteria. The article develops the concept of management of the tourism industry at the regional level, developed an algorithm for identifying “zones of attraction” in the region, a functional diagram of monitoring, control and adjustment of management decisions. On the basis of statistical data and a quantitative assessment of the criteria in the context of municipalities, the zones of attraction of the region's territory are determined. Based on the indicators of the implementation of the tourist potential and the level of development of tourism infrastructure, a positioning map of the municipalities of the region is built, on the basis of which management decisions are developed. The results of approbation of the concept make it possible, using the example of the Krasnoyarsk Territory, to demonstrate the system of identifying the current and potential “zones of attraction” of the region in the context of municipalities, which makes it possible to form management decisions in the development of the tourism industry of the territories. Thus, the use of the developed management methodology for the tourism industry will allow us to determine the point places of attraction of tourists and to work out in more detail possible management decisions, which will increase the level of tourist attractiveness of the region as a whole. The results obtained represent the basis for the application of the developed toolkit by the subjects of state and municipal management of the regions of Russia in order to make scientifically grounded management decisions in the development of tourism products in the region as part of the implementation of the tourism development strategy.

Keywords: tourism, domestic tourism, zones of attraction, tourist potential, attractiveness of the territory, management concept

1. INTRODUCTION
In Russia, tourism is an important area of economic development both for the entire country as a whole and for individual regions. However, unlike a number of foreign countries, the direction of domestic tourism is underdeveloped in our country, which is mostly due to the low level of development of tourism infrastructure, the discrepancy between the price and quality of tourist services, low level of service, and a lack of qualified personnel.

According to the “Strategy for the development of tourism in the Russian Federation for the period up to 2035”, the main course of the industry is aimed at the development of domestic and inbound tourism in Russia through the formation of a competitive tourist product, infrastructure development, provision of high-quality and affordable tourist services on the territory of the Russian Federation, focusing on the best domestic and international experience in the development of tourist clusters and attracting potential customers to places of attraction [1].

Currently, the issue of the development of domestic tourism is becoming more and more relevant due to the impact of a number of external...
factors: the unstable political situation in a number of countries, a ban on the entry/exit of Russian tourists to some popular foreign resorts, coronavirus restrictions, etc.

Such constraints should be considered as an additional opportunity for the development of domestic tourism, which will allow, firstly, to reduce losses from international tourism, and secondly, to increase interest in domestic destinations, including within the regions. However, the development of the industry requires not only the development and improvement of a competitive tourist product, the development of tourism infrastructure, the provision of high-quality and affordable tourist services in the regions of the country, but also the formation of a clear management system for the industry.

The development of domestic tourism is reflected in the works of N.K. Serdyukova, D.A. Tsygankov, V.P. Silina, L.A. Bragin, T.A. Lavrova, O. Makara, V. Maiboroda, L. Andrades, I. Arbulu, S. Khalil, A. Ragab, A. Ghorbani, N. Doganalp and A. Arslan [14] propose a methodology for assessing the effectiveness of the tourism industry based on the analysis of data coverage (calculation of indices: natural, socio-cultural and substructure). S. Ahmeti, A. Demi, M. Katsioloudes consider the development of the tourism sector based on the generalization of the theory of consumer behavior [15]. However, in the literature, the issue of developing a generalized management system for the tourism industry, including at the regional level, has not been sufficiently worked out.

Thus, the purpose of the article is to develop a management concept for the tourism industry, which allows for a comprehensive analysis of the current state and development potential of the tourism sector and formulate management decisions for the development of the tourism industry in the region.

2. MATERIALS AND METHODS

To achieve this goal, the authors have developed conceptual stages of management of the tourism industry in the region, an algorithm for identifying “zones of attraction” in the region, a functional diagram of monitoring, control and adjustment of management decisions.

The following methods served as the methodological basis of the research:

- content analysis of scientific publications on the research topic made it possible to identify the main trends and problems of market development;
- structural analysis and quantitative assessment of the criteria for the proposed indicators, allowing to identify the state of the tourism industry in the region, to highlight the “zones of attraction” of the territory.

The initial data of the study were secondary data, including statistical data on the development of municipalities in the Krasnoyarsk Territory [16-18].

3. RESULTS

The conceptual scheme of management of the tourism industry includes three stages (Figure 1).

Stage 1. Calculation of criteria indicators for the analysis of the tourism industry in the region;

Stage 2. Allocation of “zones of attraction” based on the criteria indicators identified at the first stage;

Stage 3. Formation of management decisions.

The algorithm for identifying “zones of attraction” is based on characteristics, the intersection of which will clearly identify zones of active tourism development or potential zones for attracting tourists.

Attraction zones characteristics:

- spatial location – the boundary of the location of the municipal formation (hereinafter – municipalities) of the region, on the territory of which the zones of attraction are located;
- the level of realization of the tourism potential – the zone belongs to a municipal entity that brings the greatest contribution from the tourism industry to the economy of the region;
- infrastructural component – the level of development of tourism infrastructure in the region's municipalities (the number of tourist facilities, the number of catering establishments, the number of collective accommodations).

The intersection of these characteristics will make it possible to identify the “zones of attraction” of tourists on the territory of the region, taking into account the connectivity according to the criteria of spatial location, the level of realization of the tourist potential and the level of development of the tourism infrastructure.
Figure 1. Conceptual scheme of management of the tourism industry in the region

Source: Compiled by the authors

Criteria for identifying zones of attraction:
- turnover of organizations by economic activity in the field of Tourism in the municipalities, thousand rubles;
- turnover of organizations by economic activity in all industries in the municipalities;
- the number of collective accommodation facilities (room supply) in the municipalities;
- the number of population employed in tourism in the municipalities;
- the number of catering establishments (number of seats) in the municipalities;
- the number of tourists in the municipal district, people population of the municipal district, people.

As a result of correlating these criteria, territorial zones are distinguished, the most attractive places for recreation in the region. The calculation of the quantitative indicators proposed by the authors for the allocation of "zones of attraction" in the region is carried out for each municipal entity that is part of the administrative-territorial composition of the region, in accordance with the methods described in Table 1.

To ensure quantitative comparability of indicators characterized by different units of measurement, it is advisable to bring them to a single scale in accordance with the standardization formula (1):

\[ b_i = \frac{p_i - p_{\text{min}}}{p_{\text{max}} - p_{\text{min}}} \]  

(1)

With this approach, indicators are assessed on the basis of meaningful ranking of the range of permissible values, theoretically ranging from 0 to 1.

Interpretation of the levels of realization of tourist potential (I tourist flow) municipalities by threshold ranges:

\((0.67; 1]\) – a high level of realization of the tourist potential;
(0.33; 0.67) – the average level of realization of the tourist potential;

[0; 0.33] – a low level of implementation of the tourist potential.

Interpretation of the levels of the infrastructure development indicator (I infrastructure)

municipalities by threshold ranges: (0.67; 1] – a high level of development of tourism infrastructure;

(0.33; 0.67) – the average level of tourism infrastructure development;

[0; 0.33] – a low level of tourism infrastructure development.

Table 1. The list of indicators of the implementation of the tourist potential and the level of infrastructure development

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Indicators for Calculations</th>
<th>Index Calculation Method</th>
<th>Indicator Calculation Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>The level of realization of tourist potential $I_{tour.fl}$</td>
<td>– index of attractiveness of the territory according to the degree of congestion of collective locations ($p_1$); – index of the contribution of the tourism industry to the economy of the municipality ($p_2$); – industry productivity index ($p_3$)</td>
<td>$p_1 = \frac{\text{Turnover of organizations by economic activities in the field of Tourism in the municipality}}{\text{Turnover of organizations by economic activities in all industries in the municipality}}$; $p_2 = \frac{\text{Turnover of organizations by economic activity in the tourism sector in the municipality}}{\text{the number of people employed in tourism in the municipality}}$; $p_3 = \frac{\text{The number of tourists in the municipality}}{\text{the population in the municipality}}$</td>
<td>Is calculated based on the geometric mean ($p_1; p_2; p_3$) $I_{tour.fl} = \sqrt[p_1]{p_2} \cdot \sqrt[p_3]{p_3}$</td>
</tr>
<tr>
<td>Infrastructure Development Indicator – I Infrastructure</td>
<td>– index of the provision of room supply in collective locations ($p_1$); – index of provision of public catering places ($p_2$); – index of availability of tourist sites ($p_3$)</td>
<td>$p_1 = \frac{\text{Number of rooms in collective accommodations in the municipality}}{\text{number of tourists in the municipality}}$; $p_2 = \frac{\text{Number of seats in public catering places in the municipality}}{\text{number of tourists in the municipality}}$; $p_3 = \frac{\text{Number of tourist sites in the municipality}}{\text{number of tourist sites in the region}}$</td>
<td>Calculated based on the geometric mean for each municipal district: $I_{infra} = \sqrt[p_1]{p_2} \cdot \sqrt[p_3]{p_3}$</td>
</tr>
</tbody>
</table>

Source: Compiled by the authors

Diagnostics of the zones of attraction is based on the ratio of the level of realization of the tourist potential and the development of tourism infrastructure in the context of municipalities.

Based on the ratio of these indicators, the current and potential “zones of attraction” of tourists in the region are determined.

Based on the indicators of the level of implementation of the tourism potential in the field of tourism and the indicator of the development of tourism infrastructure, a positioning map of the municipal district of the region is constructed with the allocation of quadrants of the matrix according to the numerical interpretation of the indicator values.

An example of such a positioning map is shown in Figure 2.

The authors also developed a functional scheme for managing the tourism industry in the region (Figure 3).

Figure 2. Positioning map of the region’s municipalities in terms of the level of implementation of tourism potential and the development of tourism infrastructure

Source: Compiled by the authors
Target tasks of the tourism industry management system in the region:

- identification of tourist attraction zones in the region;
- determination of the tourist potential of the territory and promising directions of tourism based on the information collected;
- identification of interests, preferences of tourists, drawing up a portrait of a consumer based on a survey;
- development of management solutions for the development of tourism in the region based on a comparison of the current state of the industry and consumer demands.

Tourism management functions:

- allocation of “zones of attraction” based on the assessment and analysis of criterion indicators;
- identification of key specific characteristics for “zones of attraction”;
- formation of conditions for the development of domestic tourism: development of management decisions in order to increase the recognition and attractiveness of the territory;
- monitoring, control and correction of the results of management decisions: 1) formation of a common database on the current state of the industry (annual update): the number of tourists, the number of catering facilities, the number of collective accommodation facilities, etc.; 2) development of a system for an information and analytical model for monitoring the parameters of the state and development potential of the tourism industry; 3) monitoring the current state of the industry; 4) monitoring the attractiveness
of the territory for tourists; 5) monitoring of the tourist potential of the territory.

As subjects participating in the implementation of the concept of management of the tourism industry in the region, the following were identified:

- Tourism Agency;
- Ministry of Economy and Regional Development of the Region;
- Tourism industry representatives: travel agents, tour operators;
- Representatives of the tourism industry in the municipalities of the region;
- Administration of tourist facilities;
- The population of the region and nearby subjects of the federation, considered as potential tourists.

The interaction of the subjects should be aimed at increasing the level of recognition and attractiveness of the region, the level of quality of services provided.

Securing the sphere of responsibility of the subjects of the territory according to the functions of managing the tourism industry is shown in Figure 3, Table 2.

### Table 2. The sphere of responsibility of the subjects of the tourism industry in the region

<table>
<thead>
<tr>
<th>Subject of Management</th>
<th>Functions</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>1. Allocation of zones of attraction</td>
</tr>
<tr>
<td>Tourism agency</td>
<td>+</td>
</tr>
<tr>
<td>Representatives of the travel industry (travel agents, tour operators)</td>
<td>-</td>
</tr>
<tr>
<td>Administration of the municipality in the field of tourism</td>
<td>+</td>
</tr>
<tr>
<td>Population</td>
<td>+</td>
</tr>
<tr>
<td>Representatives of tourist sites</td>
<td>+</td>
</tr>
</tbody>
</table>

Source: Compiled by the authors

Approbation of the developed concept of management of the tourism industry in the region was carried out on the example of the Krasnoyarsk Territory. Figure 4 shows the results of calculating indicators.

The group of territories with a low level of realization of the tourist potential includes 48 municipalities of the Krasnoyarsk Territory, the average share of the tourism industry contribution for them is 0.25%.

The average contribution of the tourism industry to the budget of the municipalities with a high level of realization of the tourist potential is 11.8%, the largest share is occupied by the Bogotolsk municipal district with a share of tourism in the economy of the district of 27.3%. The share of municipalities with an average level of realization of tourist potential accounts for about 2.4% of the contribution of tourism to the development of the region.

The average rate of return from the tourism industry per employee for the group of municipal districts with a high I tourist flow was 958 thousand rubles, for the group of municipalities with an average value of the I tourist flow – 197 thousand rubles, for the group of municipal districts with a low value indicator of the first tourist flow – 146 thousand rubles.

According to the results of assessing infrastructure indicators, only the Sharypovsky district fell into the group of territories with high I infrastructure, the rest of the municipal districts were included in the group with a low level of infrastructure development. These municipal districts have an average of 64 people per place in collective accommodation facilities, 30 people per place in public catering facilities. In the Sharypovsky district, these indicators were 376 and 3454 people, respectively.
**Figure 4.** The results of calculating indicators of the level of implementation of tourism potential and the development of tourism infrastructure

Source: Compiled by the authors

*Figure 5* shows the results of the positioning of the municipalities in terms of the level of implementation of the tourist potential and the development of tourism infrastructure.

The positioning of municipalities as a result of a pairwise combination of indicator values (I tourist flow and I infrastructure) made it possible to identify 5 territories in the Krasnoyarsk Territory with high tourist potential, which we can consider as “zones of attraction” in the region.

Also, 49 municipalities of the region with a low level of tourist potential were grouped, requiring significant development of tourism infrastructure, as well as significant investment in raising awareness, recognition and attractiveness of territories among potential clients.

Quadrants I, II of the matrix: a high level of realization of the tourist potential and a low/medium level of infrastructure development – potential “zones of attraction” for tourists. Despite the low level of development of tourism infrastructure of the territory in the areas that fall into this quadrant of the matrix, there are attractive places for tourists. It is necessary to direct investments to the development of the infrastructure of these territories and their tourist facilities and to strengthen their competitive advantages.

Quadrant III: a high level of both indicators indicates that the territories that fall into this quadrant are “zones of attraction” for tourists in the region. Concentration of resources in this segment, retention of competitive advantages, investment in the highest possible growth.

Quadrant IV: the average level of realization of tourism potential with a low level of development of tourism infrastructure. Concentration of efforts to obtain maximum results with minimum investment in infrastructure development. Investments to maintain its position in this segment.

Quadrant V: the average level of the considered indicators of I tourist flow and I infrastructure to work out options for enhancing your competitive advantages, limited methods of promoting the territory with maximum efficiency.
Quadrants VI and IX. These areas include territories with high development potential – potential “zones of attraction” for tourists. It is necessary to direct investments to increase awareness, recognition and attractiveness of territories among potential customers in order to strengthen their competitive advantages and strengthen their position.

Quadrant VII: low level of tourism potential realization with a low level of tourism infrastructure development. Not focusing on the tourism industry, instead focusing investments on more attractive sectors of the economy.

Quadrant VIII: low level of tourism potential realization with an average level of tourism infrastructure development. Moderate investments to achieve a rapid growth in the attractiveness of the territory, strengthening of competitive advantages for the transition to quadrant V.

4. DISCUSSION

The results of this study make it possible to conduct a primary assessment of the level of development of the sphere of domestic tourism in the region.

In contrast to existing studies and developments in this topic, the analysis was carried out within the framework of the municipalities of the region, which made it possible to determine the point places of attraction of tourists and to work out in more detail possible management decisions, which together will increase the level of tourist attractiveness of the region as a whole.

5. CONCLUSION

In this study, the concept of managing the domestic tourism industry in the region was presented in the context of municipalities.

The results of approbation of the concept made it possible, using the example of the Krasnoyarsk Territory, to demonstrate a system for identifying current and potential “zones of attraction” of the region in the context of municipalities, which will make it possible to form management decisions in the development of the tourism industry of territories.

In further studies of this topic, it is planned to develop an automated information and analytical model for monitoring the parameters of the state and development potential of the tourism industry on the example of the Krasnoyarsk Territory.

The results obtained represent the basis for the application of the developed toolkit by the subjects of state and municipal management of the regions of Russia in order to make scientifically grounded management decisions in the development of tourism products in the region as part of the implementation of the tourism development strategy.
AUTHORS’ CONTRIBUTIONS

Anastasiya N. Rusina developed an algorithm for identifying “zones of attraction” in the region, formed a database of statistical data, on the basis of which the algorithm for identifying “zones of attraction” was tested on the example of the Krasnoyarsk Territory. Was engaged in the final approval of the version for publication. Ekaterina A. Yakimova developed a concept for the management of the tourism industry at the regional level. Was engaged in the final revision of the article and final approval of the version for publication. Olga V. Karpchyeva developed a functional scheme for monitoring, controlling and adjusting management decisions. Was engaged in the final approval of the version for publication.

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