

Democratization in Public Services

A Case Study of the Service of Making Statement of Police Report in Wonogiri Police Precinct

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Abstract: Public services are an important part in the life of society and nation. In order to obtain the appropriate services to the needs of the society, they must be involved in taking the policy through the participation as the basis of democracy to create a democratic government. The case study in this research was conducted in Wonogiri Police Precinct, especially in the service of making Statement of Police Report (SKCK). The purposes of this study were to find out the service quality and the level of society satisfaction of Wonogiri Police Precinct. The methods of this research were descriptive quantitative, and the sample consisted of 96 respondents with incidental-sampling technique. The data were collected using questionnaires. The data were analysed using Importance Performance Analysis (IPA) method. In general, the service of making the Statement of Police Report in Wonogiri Police Precinct was in a good category. However, this study found that the quality of the service was unsatisfactory. The implication of this research is that the society is the assessor of the quality of the service that is being provided. Although the service that is being provided is good, society still have high expectation on the improvement of the service quality.

1 INTRODUCTION

Public services are an important part in the life of society and nation. Administrative needs that involve certain institutions always require services. Ratminto revealed that good services can only be realized if there are: 1) systems of services that prioritize the interests of the society, especially service users; 2) cultures of services within the organization of service providers, 3) human-resource-oriented interests of service users (Ratminto, 2005: 141).

To improve the quality of public services, local governments should change the paradigms of thinking and acting in the local bureaucracy, from the paradigms of being served, *pangreh praja* (local rulers), governing, and ruling to be the paradigms of serving the society, facilitating and inviting them to participate in the public services, providing excellent services, as well as being responsive, transparent, accountable, and communicative (Malau, 2009: 14).

One of the institutions in charge of serving the society is the police institution. The role of police is needed in order to meet the interests of society and the state. Police is referred to as the Gate Keeper of Criminal Justice. According to article 2 of Law no. 2 year 2002 about the police, its functions are one of the state government's functions in the areas of: maintenance of security and public order, law enforcement, protection, shelter, and services to the society.

Based on the evaluation of public services by the Ombudsman as the authorized state institution to oversee the implementation of public services throughout Indonesia, this institution has received many complaints about the services of various public-service agencies. One of them is the police service as written in some official Ombudsman websites. Based on the registered data in 2016, the number of complaints reached 160, 50% of which were reported by the society directly without accompaniment. By 2017, the Central-Java Ombudsman received 208 reports from the society. 50% of them were related to the delay, and 30% of them were related to not-providing services. The

complained agency was a service that is organized by several government agencies, one of which is the police. (Source: Ombudsman of the Republic of Indonesia).

There are so many types of services in the police, one of them is the service of making Statement of Police Report which is set in Skep KAPOLRI No. Pol: SKEP 816 / IX / 2003, which states that the Statement of Police Report is an official certificate issued by the Police of the Republic of Indonesia at the request of a person as he/she needs to fulfil one of the requirements stipulated in relation to professions or other activities. The report contains records of whether or not a person has committed a crime or violation of social norms and is registered as a member of a banned organization. The forbidden organizations are the separatist movement, the Communist Party of Indonesia, and terrorism.

1.1 Theory of Services

Services are a process or an activity that connotes to the intangible, the abstract (Drajad et al, 2004: 44). Services can also be interpreted as a given activity to help, prepare, and take care of either goods or services from one party to another (hardiyansyah, 2011: 11). On the other hand, Manoarfa (2012: 1) said that public services are a service targeted to the satisfaction for anyone who receive it.

According to Parasuraman, Zeithaml, and Berry in the International Journal of Police Science & Management Volume 14: October 2, 2011, on Public Perceptions of Police-Service Quality: *Empirical Evidence from Pakistan: Managing service quality is imperative and service organization must take into consideration the needs and wants of their customers*. It means that maintaining the quality of services is very important. Every organization of the service providers should be very understanding of the society's needs in order to meet the society's expectations.

Akhtar (2012) stated, *“Police services are becoming more complex with the passage of time and the importance of inducting the best human capital in the police has increased.”* It means that police services face complex problems and obstacles. Therefore, an improvement, especially from the human resources from the police itself is needed.

1.2 Service Dimensions

There are many dimensions of services proposed by experts. Parasuraman, Zeithaml and Berry (2009: 111), quoted in Basrah Saidani (2012), revealed that

there are 5 dimensions to consider in viewing the benchmarks of services; they are reliability, responsiveness, assurance, empathy, and tangible. The police have their own service standards in performing their services. The followings are the standard principles of the issuance procedures of the Statement of Police Report as outlined in the Regulation of the Chief of Police of the Republic of Indonesia No. 18 Year 2014 Article 3:

- Legality, meaning that the issuance of the Statement of Police Report is in accordance with the provisions of legislation.
- Transparency, meaning that the issuance of the statement is done clearly and openly.
- Accountability, meaning that the issuance of the statement must be accountable.
- Non-discrimination, meaning that the statement is issued to every applicant who has fulfilled the requirements without discriminating one from the other.
- Necessity, meaning that the statement is issued on the basis of consideration of necessities that are really needed and beneficial to the applicant.
- Effectiveness and efficiency, meaning that the statement is issued easily, inexpensively, fast, and comfortably.

From several dimensions of the quality of public services described above, the authors combined the measurement of service quality proposed by Zethaml, Parasuraman, and Berry with the five dimensions of public services – reliability, responsiveness, assurance, empathy, tangible, and accountability (the dimension of the police-service standard that has not been reinforced, according to the authors). This theory has been tested. It also has included the standard dimensions of services applied in the police and is more relevant to this research.

2 METHODS

This research was a descriptive research with quantitative approach which the data were processed using Importance Performance Analysis (IPA). The population in this research was all people who ever got the Statement of Police Report in Wonogiri Police Precinct. The sample was selected using incidental-sampling method, a sampling technique by accident.

The data were then analysed using Importance Performance Analysis (IPA) method. According to Kotler in Kotler (2000: 49), one of the instruments to assess the quality of the service provided by a

company is the suitability of its performance and customers' expectations/importance. To determine the steps that are needed to improve them is using Importance Performance Analysis (IPA). From the analysis, we can know the rank of each service attributes of each quality-variables from the performance and expectation (importance) point of views according to the results of customers'/respondents' scoring.

The calculation uses the following formula:

$$Tk_i = \frac{X_i}{Y_i} \times 100\% \quad (1)$$

(John Martila and John C. James quoted by Supranto, 2006: 241)

Notes: Tk_i = suitability of respondents, X_i = score of actual-service performance assessment, and Y_i = score of customer-expectation assessment.

Testing criteria: If $Tk_i < 100\%$, the service is unsatisfactory; if $Tk_i = 100\%$, it means satisfactory service; and if $Tk_i > 100\%$, it means that the service is very satisfactory.

Since the number of populations was tentative, the sampling used the following formula (Lwanga and Lemeshow, 1991):

$$n = \frac{Z^2 \times P(1 - P)}{d^2} \quad (2)$$

Notes: n = minimum number of samples required, Z = confidence level. Z value at the confidence of 95% = 1.96, P = estimated population proportion, maximum estimation = 0.5., and d = alpha (0.10) or sampling error = 10%

Based on the formula, the number of minimum samples required was 96. The measurement of the service quality was conducted by comparing the variables of actual services and customer expectations. Each variable consists of 24 factors of services/questionnaire questions, an elaboration of 6 service-quality dimensions. Each question in the questionnaire has been accompanied by the answer choices using a Likert scale. The followings are the examples of questionnaire-questions:

- For the perceptions of actual service performance:

How do you assess the parking facilities in the service of the Statement of Police Report in Wonogiri Police Precinct? (X_i)

Table 1. The categories of actual-service performance

1	Not Very Satisfactory
2	Not Satisfactory
3	Quite Satisfactory
4	Satisfactory
5	Very Satisfactory

- For customer-expectation perceptions
In your opinion, how important is the availability of parking facilities in the service of the statement of police report in Wonogiri Police Precinct? (Y_i)

Table 2. The categories of customer-expectation

1	Not Very Important
2	Not Important
3	Quite Important
4	Important
5	Very Important

3 RESULTS AND DISCUSSIONS

In this study, the total number of respondents were 96 people who were randomly chosen and had received the Statements of Police Report from Wonogiri Police Precinct. They are distributed as follows:

Table 3. Respondents' Gender

Gender	Frequency	Percentages
Men	77	80,2%
Women	19	19,8%
Total	96	100,0%

Source: questionnaire data

Based on the table above, most respondents in this study were men i.e. 77 people (80.2%) and the women were 19 people (19.8%). After all of the instruments were valid and reliable to use in the research, the data obtained from 96 respondents and 24 questions in the variables of services and customer expectations were processed using the indicators of 6 dimensions. 5 indicators were from service-quality measurement by Parasuraman, Zeithaml, and Berry (reliability, responsiveness, assurance, empathy, tangibility) and the other was from the standard service of the police (accountability).

Table 4. The recapitulation table of responses to the service-quality indicators of the service and customer-expectation variables

QUESTION INDICATORS	Gender	Services					Expectations					Suitability of Each Item (%)	Conclusion
		NY	NS	QS	S	VS	NVI	LI	QI	I	VI		
Reliability	M	0%	0%	3%	74%	23%	0%	1%	2%	79%	19%	100,87%	Very satisfactory
	W	0%	0%	0%	88%	3%	0%	0%	87%	13%	99,68%	Not satisfactory	
Responsiveness	M	0%	0%	3%	82%	16%	0%	0%	3%	78%	19%	99,17%	Not satisfactory
	W	0%	0%	0%	97%	0%	0%	0%	0%	89%	7%	96,58%	Not satisfactory
Assurance	M	0%	0%	4%	83%	13%	0%	0%	3%	79%	12%	99,17%	Not satisfactory
	W	0%	0%	3%	89%	5%	0%	0%	0%	89%	11%	97,88%	Not satisfactory
Empathy	M	0%	0%	0%	79%	21%	0%	0%	0%	81%	19%	98,68%	Not satisfactory
	W	0%	0%	0%	100%	0%	0%	0%	0%	89%	7%	97,43%	Not satisfactory
Tangible	M	0%	0%	9%	78%	13%	0%	0%	3%	79%	18%	98,13%	Less satisfactory
	W	0%	0%	0%	89%	11%	0%	0%	0%	100%	0%	100,68%	Very satisfactory
Accountability	L	0%	0%	3%	81%	17%	0%	0%	0%	84%	16%	98,46%	Not satisfactory
	W	0%	0%	0%	93%	0%	0%	0%	0%	84%	11%	99,04%	Not satisfactory

Source: the results of data processing

From the table above, it was proven from the percentage near to 100% despite the overall percentage above 100%, in participation category. Good responses came from the assessment of women in the tangible dimension and from the assessment of men in reliability dimension indicating the percentage above 100% (very satisfactory).

After knowing the quality of each service indicators, the quality of the Statement of Police Report in Wonogiri Police Precinct in general was assessed by using the calculation of the total value of suitability (Total Tk_i). The total value of Tk_i was calculated by comparing the total number of actual services provided ($\sum X_i$) with the total number of customer expectations ($\sum Y_i$). The results of the processed data are as follows:

$$\sum X_i = 9434$$

$$\sum Y_i = 9515$$

Thus, the total suitability value is:

$$Tk_i \text{ Total} = \frac{\sum X_i}{\sum Y_i} \times 100 \% \quad (3)$$

$$= \frac{9434}{9515} \times 100\% = 99.1 \%$$

It was obtained that the total value of Tk_i was less than 100 %. It means that the service of making the Statement of Police Report in Wonogiri Police Precinct in general in this study is not in accordance with customer expectations yet or not satisfactory.

4 CONCLUSIONS

The findings in this study revealed that the quality of the service unit of the Statements of Police Report in Wonogiri Police Precinct was basically good. However, based on the data that the authors got, it can be concluded that the service provided in general has not been satisfactory. This is based on the calculation of the total value of suitability (Total

Tk_i) calculated by comparing the actual service provided with the customer expectations with the result of 99.1%. The total percentage of Tk_i is above 100% (it can be said satisfactory if it reaches 100%) which means that the service given by Wonogiri Police Precinct in general has not fulfilled the customer expectation. However, the service provided by the service unit of the Statement of Police Report in Wonogiri Police Precinct is generally included in a good category.

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